

1 **Measuring the value of ecosystem-based fisheries management using financial portfolio** 2 **theory**

3 *Itsaso Carmona¹, Alberto Ansuategi², José Manuel Chamorro³, Marta Escapa², Mari Carmen*
4 *Gallastegui², Arantza Murillas¹, Raúl Prellezo¹.*

5 1. AZTI. Txatxarramendi Ugarte Z/G. 48395, Sukarrieta, Spain.

6 2. Dpt. of Economic Analysis I and Institute of Public Economics, University of the Basque Country, Bilbao, Spain

7 3. Dpt. of Financial Economics II and Insitute of Public Economics, University of the Basque Country, Bilbao, Spain

8

9 **Abstract**

10 Ecosystem-based fisheries management (EBFM) aims to maintain healthy ecosystems and the
11 fisheries they support. However, although claimed by several international regulations,
12 currently it is not applied within the EU.

13 In this work we highlight the benefits that result from adopting the EBFM. We do it by comparing
14 EBFM implementation with the more traditional single stock approach. We show how portfolio
15 theory can contribute to the use of EBFM, by means of selecting an optimal portfolio that
16 maximizes average revenues and minimizes its variance. Following this approach, we construct
17 two efficient frontiers: the ecosystem efficient frontier, which takes stocks' interactions into
18 account (the variance-covariance matrix), and the stock efficient frontier, which only considers
19 individual stocks' variances.

20 Additionally, we define two risk gaps. The first gap measures the reduction of the standard
21 deviation (per unit of revenue) that the fleet could have reached if they had decided to catch
22 the optimal portfolio on the stock frontier instead of the historic portfolio. The second gap
23 calculates the reduction in the standard deviation (per unit of revenue), when management
24 moves from the portfolio on the stock frontier to the ecosystem frontier.

25 This methodological approach is then adapted to the Basque inshore fleet. According to our
26 results, and taking the single-stock traditional approach as the benchmark, the EBFM would
27 show the same historic revenue while facing a 23% lower level of risk. Alternatively, it would
28 allow the same level of risk with a 21% increase in revenues.

29 **Key-words**

30 Inshore fishery, fishery management, stock correlations, portfolio theory, diversification

31

32

33 **1. Introduction**

34 Traditional Fisheries Management has focused on a Single Stock Management (SSM) approach,
35 which often ignores important ecosystem considerations such as changes in habitats and
36 ecosystem structure, bycatch and species interactions. Recently, an Ecosystem--Based Fisheries
37 Management (EBFM) approach has been advocated to move beyond SSM by incorporating
38 ecosystem considerations for the sustainable utilization of marine resources. The objective of

39 EBFM is to maintain healthy ecosystems and the fisheries they support (Pikitch et al. 2004).
40 However, there are many challenges in the implementation of EBFM (Curtin and Prellezo 2010;
41 Link and Browman 2017), the most common obstacles arising from the lack of empirical
42 knowledge, that may be due to the reduced stakeholder engagement, the difficulties in
43 establishing the appropriate temporal and spatial scales for management, a poor definition of
44 objectives and management criteria and failure in the establishment of reference levels on
45 which management decisions can be made (Link and Browman 2017, and the references
46 therein).

47 Within the European Union (EU), important environmental directives such as the Water
48 Framework Directive (EC, 2000) and the Marine Strategy Framework Directive (EC 2008b), as
49 well as the Common Fisheries Policy (EU, 2013), call for an EBFM approach. However, the
50 implementation of EBFM is considered a complex process not only within the EU (Prellezo and
51 Curtin 2015) but also outside it (Gaichas et al. 2017). Due to the lack of consensus among experts
52 and critics on how to implement EBFM, the development of this holistic framework is taking
53 place in many different forms with various combinations of principles. Not surprisingly, some
54 pragmatic EBFM methods have been derived from portfolio theory¹. In finance, a portfolio is a
55 group of assets and the investor's objective is to find the combination which minimizes the
56 variance for a given expected return (Markowitz ,1952). Instead of analysing each asset
57 independently, portfolio theory uses the correlations between assets to calculate the highest
58 expected return with the same variance, or the same expected return with the lowest variance.
59 Therefore, in fisheries management interpreting fish stocks as financial assets and considering
60 multiple stocks jointly is consistent with an ecosystem—based approach in so far all-sort of
61 species interdependencies are implicitly considered by including species revenues covariances.

62 Sanchirico et al. (2008) constitutes the pioneering analysis adapting financial portfolio theory as
63 a method for EBFM that accounts for species interdependencies. Using data from the
64 Chesapeake Bay for the period 1962—2003, they compare EBFM and SSM regimes by building
65 two types of efficiency frontiers by means of including or excluding the species revenues
66 covariances (stocks' interdependencies). Extending this work, Jin et al. (2016) propose a
67 measure of excessive risk taking (the gap between the actual risk level borne by society and the
68 minimized risk level) and show that portfolio analysis could inform managers at different levels
69 of decision: large marine ecosystems, regions or fishing ports.

70 In this paper we combine the approaches adopted by Sanchirico et al. (2008) and Jin et al. (2016)
71 and apply them to the Basque inshore fleet operating in ICES areas 7 and 8 for the period 2001-
72 2015. Thus, we first draw the stock efficient frontier (SEF) in the expected revenue/variance
73 space. We compute the portfolio with the minimum variance for a given average revenue: any
74 other portfolio with the same revenue has a higher variance. Hence, the SEF comprises the best
75 gross revenue-risk pairs of a catch portfolio. Instead, the ecosystem efficient frontier (EEF)
76 follows the same approach but considers, in addition, the observed relationships (covariances)
77 among the species caught.

¹ The idea that a fishery resource could be seen as a (natural) capital asset goes back more than six decades to the work of Gordon (1954) and Scott (1955).

78 Using this approach we highlight the benefits of applying EBFM compared with SSM. We
79 distinguish the incremental value added by the EBFM (in relation to SSM) from the value lost
80 when fishing companies deviate from their optimal strategies. The reasons for these sub-optimal
81 decisions may be diverse (incomplete information and biased expectations, among others).

82 Therefore, the objective of this paper is twofold. First, it aims to measure the risk attached to
83 the actual landing profile of the Basque inshore fleet and compare it with the outcome from
84 applying the SEF. This calculation provides an assessment of the sub-optimal decisions made by
85 the fishing operators. Second, it aims to measure the extra value of applying EBFM by means of
86 comparing it with the SEF. The ultimate goal of this two-stage analysis is to identify the
87 incremental value obtained (increased average revenue and decreased revenue variance) when
88 optimizing catch composition to minimize revenue volatility. Additionally, this analysis is able to
89 assess the difference in economic performance of the fleet derived from taking ecosystem
90 considerations into account. In other words, our approach aims to measure the likely from
91 adopting an EBFM approach. This goal entails the use of two risk gap indicators that rely on the
92 standard deviation (or volatility) of revenues per unit of revenue. The first indicator compares
93 the historic portfolio with the current management; more specifically, it looks at the reduction
94 of revenue volatility for a given revenue (or alternatively the gain in revenue for the same
95 volatility) that fishermen could have reached if they had chosen a portfolio along the SEF. The
96 second indicator measures the reduction of revenue volatility for a given revenue (or
97 alternatively the gain in revenue for the same volatility) if fisheries managers had used species
98 interaction thus selecting the portfolio along the EEF (instead of the SEF).

99 The conceptual framework is subsequently adapted to the Basque inshore fleet. There are two
100 reasons for this. First, it responds to the availability of a long time series of daily fish sales data
101 that allows us to exploit its richness to produce estimates of expected revenues and variances
102 that can be used by local stakeholders to incorporate uncertainty into fisheries management
103 decisions. Second, the fact that the anchovy fishery of the Bay of Biscay was closed from 2007
104 to 2009 offers us the opportunity to provide valuable insights into the interaction of component
105 stocks and the targeted restoration of sensitive stocks. In this sense, the calculation of the two
106 aforementioned risk gaps provides an alternative perspective to the assessment carried out by
107 Andrés and Prellezo (2012) on the efficiency of the fishing firms' adaptation to the closure of
108 this fishery.

109 The rest of the paper is organized as follows. Section 2 gives a general description of the data
110 used and the portfolio theory applied to fisheries management. In Section 3, we look at the
111 correlations between fish stocks, derive the efficient frontiers, compute the risk gaps and
112 analyse the composition of the revenues. In Section 4 we draw the main conclusions and some
113 policy implications.

114 **2. Materials and methods**

115 **2.1 Study system**

116 The Basque inshore fleet mainly operates in ICES areas 7 and 8 (Figure 1). In the first semester,
117 the predominant landed fish stocks are the anchovy and mackerel and in the second semester
118 the tunas (albacore and bluefin tuna). The fleet also catches other fish stocks such as sardine

119 and horse mackerel (Iborra 2010; Andrés and Pallezo 2012; Pallezo and Iriondo 2016). The
 120 fleet is managed using a licence entry system and by Total Allowable Catch (TAC) and quotas at
 121 individual fish stock level.

122 **Figure 1 around here**

123 **2.2 Data used**

124 A dataset of daily sale notes from 2001 to 2015 of the Basque inshore fleet fishing vessels was
 125 used in this study (approximately 200,000 registers). They include the landings by day and vessel,
 126 in weight and value. In this dataset there is also extra information of fishing area and name of
 127 the vessel. Additionally, for those fish stocks managed using TACs (anchovy, horse mackerel,
 128 mackerel, bluefin tuna, blue whiting, ling, hake and anglerfish), TACs value were obtained from
 129 different official regulations (EU 2015 and previous years). The TAC is allocated to the different
 130 fleets through a quota share which was approximated by the average proportion of the landings
 131 of the fleet relative to the TAC.

132 Using these data, annual revenue was calculated. Species with a presence in only one of the
 133 years analysed were considered as anecdotal and grouped with the species with closer
 134 taxonomic classification when possible (and removed, when not). Finally, revenue data on the
 135 35 observed fish stocks were translated into 2015 prices using the Spanish inflation rate
 136 (www.ine.es/calcula/).

137 Figure 2 shows the descriptive statistics of the fish stocks revenue until 2015. The total revenue
 138 and the composition vary year to year. It should be noted how from 2007 to 2009 the TAC of
 139 anchovy was set to zero for its biomass to recover (Andonegi et al. 2011).

140 **Figure 2 around here**

141 **2.3 Modelling framework**

142 **2.3.1. Adapting portfolio theory**

143 Our modelling framework combines the works of Sanchirico et al. (2008) and Jin et al. (2016). In
 144 our notation t stands for a specific year, μ_t is the vector of the species' weighted mean revenue
 145 between the first year ($t=1$) and year t and w , is the vector of revenue weights vector for n fish
 146 stocks (both μ_t and w have dimension $n \times 1$). The revenue of the portfolio in year t is $w' \mu_t$ and the
 147 variance is $\sigma_p^2 = w' \Sigma_t w$, where Σ_t is the weighted variance-covariance matrix of the revenues
 148 obtained from the landings of each species:

$$\mu_{i,t} = \frac{\sum_{k=1}^t \lambda^{t-k+1} r_{i,k}}{\sum_{k=1}^t \lambda^{t-k+1}},$$

$$\Sigma_{i,j,t} = \frac{\sum_{k=1}^t \lambda^{t-k+1} (r_{i,k} - \mu_{i,t})(r_{j,k} - \mu_{j,t})}{\sum_{k=1}^t \lambda^{t-k+1}},$$

150 where $r_{i,k}$ denotes the revenue from species i in year k . To calculate the weighted mean
 151 revenue and the elements of the weighted variance-covariance matrix until year t , a decay factor
 152 λ is used (as in Jin et al. , 2016). It gives different options on how the "past" should be weighted.

153 When $\lambda = 1$, equal weighting is assumed for all the years (i.e. there is no decay). When $\lambda=0.549$,
 154 just 5% of the total weight remains after 5 years.

155 The variance of the portfolio is a function of the species variances and covariances (or correlation
 156 coefficients):

$$157 \quad \sigma_p^2 = w' \sum w = \sum_{i=1}^n w_i^2 \sigma_i^2 + \sum_{i=1}^n \sum_{j \neq i}^n w_i w_j \sigma_i \sigma_j \rho_{ij}$$

158 where σ_i is the standard deviation of the i -th species, ρ_{ij} the correlation coefficient between
 159 species i and j and w_i the revenue weights of the species i . The weights and the standard
 160 deviation are always positive, so the only components that can reduce the portfolio variance are
 161 the correlations between species. Therefore, these correlations are a key element when
 162 discussing the outcome from applying the EBFM approach, and therefore, the base of our
 163 insights or interpretations.

164 To calculate the frontier in the year $t+1$ for different revenue targets (M), the optimization
 165 problem to be solved is (Sanchirico et al. 2008):

$$166 \quad \begin{aligned} & \min_w w' \sum_t w \\ & s.t. \begin{cases} w' \mu_t \geq M \\ 0 \leq w_{st} \leq w_{st}^{max}, \quad \forall st \in \{1, \dots, n\} \end{cases} \end{aligned} \quad (1)$$

167 The first constraint ($w' \mu_t \geq M$) is necessary to ensure that the expected revenue is higher than
 168 the target revenue. The second constraint is named the *box constraint*. It is applied to all of the
 169 fish stocks and ensured that each weight is positive (the proportional revenue of the fish stock
 170 must be 0 or higher) and lower than the observed maximum value:

$$171 \quad w_{st}^{max} = \frac{\gamma_{t,st} * B_{t,st}}{\Omega_{t,st}},$$

$$172 \quad \Omega_{t,st} = \frac{\sum_{k=1}^t \lambda^{t-k+1} p_{st,k} y_{st,k}}{\sum_{k=1}^t \lambda^{t-k+1} p_{st,k}},$$

173 where $\gamma_{yr,st}$ is a sustainability parameter ($\gamma_{yr,st} = 1$), $B_{t,st}$ is the maximum sustainable catch
 174 and $\Omega_{t,st}$ is the weighted average of catch (Sanchirico et al. 2008), $p_{st,k}$ is the price and $y_{st,k}$
 175 the catch of fish stock st in year k .

176 $B_{t,st}$ was calculated using maximum historic catch until t for the no regulated fish stocks and the
 177 sustainable limit for the fish stocks regulated by TACs:

$$178 \quad B_{t,st} = \begin{cases} \max_{1 \leq k \leq t} Catch_{k,st}, & \text{Stocks without TACs} \\ TAC_{t+1,st} \cdot QS_{st}, & \text{Stocks with TACs} \end{cases}$$

179 where QS_{st} is the quota share assigned to the fleets.

180 To compare SSM and EBFM, we compute two efficient frontiers in each year (SEF and EEF). The
 181 difference between them relies on the use or not of the variance-covariance matrix in the
 182 optimization problem (Eq. 1). To calculate the EEF, we use the information of the stock's
 183 interactions (full variance-covariance matrix), whereas in the SEF only the stocks' variances were
 184 used (i.e. the diagonal values of the variance-covariance matrix). The analysis was done using
 185 two different values of the decay factor, namely 1 and 0.549. We solve the quadratic
 186 programming problem using the quadprog package and the constrOptim function of stats
 187 package in R (R Core Team 2015).

188 2.3.2. Defining risk gaps

189 Jin et al. (2016) have proposed a measure of *excessive risk taking* defined as the difference
 190 between actual and optimal risk per unit of revenue. Extending this work, we proposed two
 191 different indicators that better fit with the objectives of our research. These indicators are based
 192 on the difference between the standard deviations (per unit of revenue) in two different
 193 settings:

- 194 1. The first indicator (gap 1) measures the reduction of the standard deviation per euro of
 195 revenue that the fleet could have had by choosing the optimal portfolio with the same
 196 expected return from the SEF. In other words, gap 1 is measuring the risk reduction to
 197 fishing firms in case of moving from the observed portfolio to the SEF optimal portfolio.
 198 In doing so we are measuring the potential efficiency gain from the fleet's point of view.
- 199 2. The second indicator (gap 2) measures the difference in standard deviation (per euro of
 200 revenue) that the fleet could have had if the fishery managers had used covariance data
 201 (EEF). Thus, this gap is measuring the value of introducing the EBFM approach in
 202 contrast of continuing with the current SSM approach (assuming that both are optimally
 203 used). By using gap 2 we are measuring the potential efficiency gained from the
 204 managers point of view.

205
 206 Mathematically, these indicators are defined as follows:
 207

$$208 \quad gap\ 1(t) = \frac{\sigma_{p_1} - \sigma_{p_2}}{\sum_{i=1}^n r_{i,t}}$$

$$209 \quad gap\ 2(t) = \frac{\sigma_{p_2} - \sigma_{p_3}}{\sum_{i=1}^n r_{i,t}}$$

210

211 where p_1 is the historic portfolio in year t and p_2 and p_3 are, the efficient portfolios on the SEF
 212 and EEF with the same mean revenue as the historic portfolio, respectively, and $r_{i,k}$ is the
 213 revenue of species i in year t .

214 2.3.3. Diversification and diversity

215

216 Revenue diversification is intuitively appealing. Nonetheless, in the mean-variance framework
 217 diversification does not always lead to lower levels of risk. In the simplest case with two single
 218 assets (say, C and S), one of them will be the least risky (say, S). Yet not all combinations of C
 219 and S will show a lower volatility than S. In other words, combining C and S will not always reduce
 220 risk below the one of S. It crucially depends on the correlation coefficient between C and S.

221 Further, as a general rule, we are analyzing optimal decisions along efficient frontiers in a two-
 222 dimensional space; they display an upward profile, so we face a trade-off. Maximizing the
 223 expected revenue for a given level of risk does not necessarily mean that this risk is small.
 224 Indeed, it can entail high doses of risk if it leads to concentrating efforts on the few most
 225 lucrative species.

226 A good way to assess supply risks (Kruyt et al. 2009) and/or technological lock-in (Sovacool 2011)
 227 is by means of diversity indices. Hill (1973) characterized a whole family of diversity measures:

228
$$\Delta_a = \left[\sum_{i=1}^I p_i^a \right]^{\frac{1}{1-a}}, a \neq 1.$$

229 Here Δ_a stands for a particular index of diversity, p_i denotes (in economic terms) the relative
 230 share of alternative or option i in the portfolio under scrutiny (with $i = 1, 2, \dots, I$), and the
 231 parameter a inversely measures the relative sensitivity of the resulting index to the presence of
 232 lower contributing options. Assuming $a = 1$ results in the so-called Shannon-Wiener diversity
 233 index:

234
$$SW = \sum_{i=1}^I -p_i \ln(p_i).$$

235 A high value of the SW index corresponds to a diverse system. If $SW < 1$ the system is highly
 236 concentrated and therefore prone to price hikes or interrupted supply. Instead, if $a = 2$, the
 237 reciprocal of the resulting expression is the Herfindahl-Hirschman concentration index:

238
$$HH = \sum_{i=1}^I p_i^2.$$

239 The HH index is frequently used in the literature on industrial organization (Kruyt et al. 2009) to
 240 assess market concentration. It can range from 0 (competitive scenario) to 1 (pure monopoly).
 241 Antitrust authorities typically take a value $HH < 0.1$ or $HH < 0.15$ as indicating no concentration
 242 (EU 2004; U.S. Department of Justice and Federal Trade Commission 2010).

243 **3. Results**

244 **3.1 Correlations among stocks**

245 Figure 3 shows the revenue correlations of the fish stocks for the year 2015 under two different
 246 values of the decay factor (1 and 0.549). The stocks negatively correlated are shown in blue
 247 colour. Due to the negative correlations of some of the stock pairs, it makes sense to use the
 248 whole variance-covariance matrix to build the EEF to reduce the variance of the portfolio. It

249 should be noted that this correlation matrix is different depending on the year and decay factor
250 used.

251 **Figure 3 around here**

252

253 **3.2 Comparison among historical portfolio and efficient frontiers**

254 Figure 4 shows the revenue of the fleet in each year ($R_t = \sum_{i=1}^n r_{i,t}$) and standard deviation of
255 that year's portfolio (represented with black dots). The blue lines represent the SEF portfolios.
256 They are the solution to Eq. 1, hence they satisfy the sustainability constraints. They are optimal
257 in the sense that there is no portfolio with the same expected revenue and lower volatility. The
258 only way to obtain historic portfolios' standard deviations lower than standard deviation of the
259 portfolio on the SEF is violating the upper bound of the *box constraint* (Eq. (1)) for some of the
260 fish stocks ($w_{st,t} \geq w_{st,t}^{max}$). The relationship between the historic portfolio and the portfolio on
261 SEF is captured by gap 1 and explained in the next section.

262 Next, we compute the EEF in each year using the whole variance-covariance matrix (red lines, in
263 Figure 4). Comparing the SEF and EEF, by year and using TAC as the sustainability constraint, EEF
264 provides lower variance for the same expected revenue (Figure 4, blue and red lines). This means
265 that when the correlations between stocks revenues are considered, the variance of the
266 portfolio is reduced.

267 **Figure 4 around here**

268 In 2010 and for $\lambda = 0.549$, there is no efficient portfolio (neither on SEF nor on EEF) with the
269 same level of risk. It is impossible to find a portfolio which satisfies the sustainability constraints
270 for that level of risk. In order to calculate the gains from using efficient portfolios, we decided
271 to leave the year 2010 aside when computing the averages.

272 For the same revenue, we calculated the reduction of risk (sd) by choosing an efficient portfolio
273 instead of the historic one (Table 1). Additionally, we also calculated the reduction of risk by
274 using EEF instead of SEF (Table 1).

275 **Table 1 around here**

276 As shown in Table 1, SEF would allow the same historic revenue while bearing on average
277 23.97% and 12.53% less risk (for $\lambda = 1$ and $\lambda = 0.549$ respectively). Additionally, using the
278 covariances, the portfolios on the EEF would have on average 23.63% and 27.73% less risk than
279 those on the SEF.

280 We also calculate the potential increment of revenues allowed by choosing an efficient
281 portfolio, while facing the same risk (standard deviation) as in the historical one (Table 2).

282 **Table 2 around here**

283 In Table 2 it is obtained how the fleet could potentially obtain 31.71% and 17.98% (for $\lambda =$
284 1 and $\lambda = 0.549$ respectively) more revenues for the same risk using the efficient portfolio in

285 SEF instead of historic portfolio. At the same time, it could also get 21.22% or 19.14% more
286 revenues using EEF portfolios instead of SEF portfolios.

287 Comparing the two decay factors, in the case of SEF the standard deviation of the optimal
288 portfolios is higher with equal weighting ($\lambda=1$) than with decay ($\lambda=0.549$). However, in years
289 2010 and 2011 and for an expected return higher than 30 million euros, the optimal portfolios
290 on the EEF with $\lambda=0.549$ had higher standard deviation than those with $\lambda=1$.

291

292 **3.3 Risk gaps**

293 Figure 5 shows the time path of the two gaps without decay ($\lambda=1$) and with decay ($\lambda=0.549$). In
294 the case studied, the decay factor has not much influence on the overall trend and value of the
295 two gaps except for the period 2009 to 2011. The main reason is that the anchovy fishery was
296 closed during these years. In this regard, gap 1 increases from -0.02 to 0.414 in 2009-2010, which
297 suggests that the adaptation strategy (the change on the portfolio composition under this new
298 situation) was not the most appropriate. This sub-optimal adaptation could be caused by several
299 reasons, including the market evolution or fish availability, and it is observed for the two decay
300 factors considered.

301 Concerning the whole sample period 2006-2015, the fleet could have reduced the standard
302 deviation for the same income in each year, by choosing the portfolio on the SEF (in Figure 5 it
303 can be seen that gap 1 is positive every year, $\lambda=1$). Furthermore, the high variance to which the
304 anchovy contributes, implies that the fleet took considerable risk capturing too much anchovy
305 in 2010.

306 On the other hand, under $\lambda=0.549$, gap 1 is negative for the years 2007-2009. The only way to
307 have a negative gap 1 in those years would be violating at least one of the restrictions. In this
308 case, some of the historic weights are higher than the upper bound of the box constraint (Figure
309 6).

310 **Figure 5 around here**

311 **Figure 6 around here**

312

313 As for gap 2, the portfolio on the EEF has lower variance than the one on the SEF with the
314 expected revenue fixed at the historic revenue in each year (Figure 5, gap 2). There is always a
315 potential gain from using EBFM as compared to SSM, except for the year 2010 (for $\lambda=0.549$).
316 This exception is explained below.

317 **3.4 Landing portfolio diversity**

318 First, we look at historical revenues from actual catches since the turn of the century. As shown
319 in Table 3, the SW index is always higher than 1. The final value is 3.33% lower than the initial
320 one, which points to a small overall drop in diversity. Conversely, the HH displays a 15.38%
321 increase during this period.

322

Table 3 around here

323 Figure 7 displays the time path of both indexes. The whole period can be broken down into two
324 parts. Until 2006 there is a sharp fall in the diversity of revenues from fishing activities. This is
325 consistent with a steep rise in concentration. From then on, however, the opposite has
326 happened. Managers seem to have sought a higher degree of diversity and this trend has gone
327 hand in hand with a falling concentration.

328

Figure 7 around here

329 Henceforth, we concentrate on the last decade. In addition to the actual scenario we also
330 consider the SEF and the EEF (in both cases assuming that λ equals either 1 or 0.549). Table 4
331 displays the results.

332

Table 4 around here

333 In all the cases the SW index is above the threshold 1.0; this suggests that the underlying fishing
334 portfolio is relatively diversified (in terms of revenues). On the other hand, the HH index takes
335 on values ranging between 0.19 and 0.44, which implies that these portfolios are somewhat
336 concentrated. Regarding the parameter λ , its impact is not regular. For example, looking at the
337 SW index and comparing the two SEF frontiers, in 2006 a lower value of λ (from 1.0 to 0.549)
338 implies a fall in diversity (from 1.58 to 1.4), but in 2015 we observe a rise (from 1.74 to 1.91). If,
339 instead, we take the HH index and compare the two EEF frontiers, in 2006 the same change in λ
340 brings about a rise in concentration (from 0.3469 to 0.3685) but a fall in 2016 (from 0.31 to
341 0.2204).

342 Figure 8 shows the yearly changes in the SW index under the three main settings. As already
343 mentioned, in this decade there appears to be a push toward greater diversity (blue line).
344 Diversity is consistently higher in the SEF (orange line) than in the EEF (grey line). This suggests
345 a possible mismatch between economic interests and environmental interests. Specifically,
346 taking (revenue-based) covariances between species into account would imply less diversity. As
347 suggested in Section 2, the starting point involves relatively stable revenues and we
348 subsequently open the portfolio to other revenue sources with wild swings then diversification
349 will not necessarily translate into lower revenue volatility (it depends on their correlation).

350

Figure 8 around here

351 Last, Figure 9 displays the yearly changes in the HH index in the three main settings. According
352 to the actual revenues concentration has followed an overall declining path (blue line). The index
353 corresponding to the EEF (grey line) evolves above the one of the SEF (orange line); again, 'naïve'
354 intuition could suggest otherwise.

355

Figure 9 around here

356

357

358 **4. Discussion and conclusions**

359 Even though EBFM is considered in the EU's fisheries management basic regulation (CFP), it is
360 not fully implemented within the EU. It is not easy to put EBFM into practice, and many
361 difficulties remain (see Link and Browman (2017)). However, as we show in this paper, there is
362 a benefit to be gained from implementing EBFM. Using the defined gaps, it is useful to compare
363 the built portfolios in two steps. At one level, the fishing firms should try to reduce the difference
364 between the standard deviation of historic portfolio and the one of the efficient portfolios on
365 the SEF (gap 1). On the other hand, gap 2 informs fisheries managers on the reduction of the
366 standard deviation due to the correlation between fish stocks, that is, the value of the EBFM in
367 eliminating the (sub-optimal) decisions of the fishing firms.

368 Our work has several implications for different stakeholders involved in fisheries management.
369 It helps in implementing, at least partially, the EBFM. Data used are being routinely collected
370 under the Data Collection Framework (EC 2008). And the efficient frontier can be built while
371 imposing constraints to ensure the sustainability of the fish stocks and, therefore, meet the
372 management objectives.

373 In the EU, quotas among Member States are shared according to the relative stability principle
374 (Hoefnagel et al. 2015). Nonetheless, conflicts arise when these Member States have to
375 distribute their quota among their national fishing fleets. The EBFM could also help in reducing
376 these conflicts. The optimal portfolio by fleet can be considered as a benchmark where the
377 Member State sets all the stock shares among their different fleets. This optimal portfolio is
378 giving management the optimal combination of fish stocks by fleet, and hence the excess and
379 shortage of the optimal combination compared with their historical allocations. It should be
380 noted that the demand coming from the fleets could be higher than the available fishing
381 possibilities, creating the so-called bankruptcy problem (Gallastegui et al. 2003). This problem,
382 although important, will have to be further analysed. However, by knowing the optimal portfolio
383 of each fleet, their shares can be adjusted, and shortages can be shared among other fleets
384 fishing the same stocks.

385 The diversification of stocks revenues has been increasing from 2006 to 2014 (lower HH).
386 However, the efficient portfolios are less diversified than the historic ones. Therefore, higher
387 diversity does not always provide more efficient portfolios (from the revenue viewpoint).
388 Efficient portfolios can be less diverse than historic ones because of the high variance of fish
389 stocks that are not target species (in this case, species without TAC). This implies that, when
390 managing species with high variability, diversification of the portfolio is not, necessarily, the best
391 strategy when measures to guarantee the sustainability of fish stocks (TAC, ...) are in place.

392 Comparing the two decay factors used to calculate expected revenues and variance, we obtain
393 equivalent results except for the year 2010. This exception is due to the high revenues of the
394 anchovy after three years of a fishing ban. We consider that both decay factors can be used,
395 although the $\lambda=0.549$ factor could be more appropriate when events like closing fisheries have
396 occurred in previous recent years, since these extreme cases have high weight. The value
397 obtained for gap 2 in 2010 shows one of the limitations of this approach. We considered landings
398 as a proxy of relative abundance (the covariance matrix is calculated using revenues). This
399 assumption can be used if the system is somehow stable; however, if (as in the case analysed)
400 landings are set to zero (the closure of the anchovy fishery), this relationship is lost. This means

401 that, if only a short period is considered (five years with $\lambda=0.549$), the covariance matrix is not
402 giving the right ecosystem information, so it is better not to use it.

403 Overall, we conclude that the main loss of efficiency stems from the fishing firms' sub-optimal
404 portfolio selection. In fact, according to our calculation and without decay, fishing firms could
405 have obtained the same amount of gross revenue while bearing 23.97% less risk, for the whole
406 period analysed. It is also true that the optimality calculated is subject to the availability of fish
407 stocks, market interferences, and many other factors. This implies that gap 1 is to be taken as a
408 maximum possible gain. Conversely, given that gap 2 is compared to this optimum, it should be
409 interpreted as a minimum possible gain. This implies that EBFM would allow this fishery to
410 obtain the same average revenue assuming 23.63% less risk.

411 References

- 412 Andonegi E., Fernandes J.A., Quincoces I., Irigoien X., Uriarte A., Perez A., Howell D., Stefansson
413 G., 2011, The potential use of a Gadget model to predict stock responses to climate
414 change in combination with Bayesian networks: the case of Bay of Biscay anchovy. *ICES*
415 *J. Mar. Sci.* 68(6), 1257-1269.
- 416 Andrés M., Prelezo R., 2012, Measuring the adaptability of fleet segments to a fishing ban : the
417 case of the Bay of Biscay anchovy fishery. *Aquat. Living Resour.* 25(3), 205-214.
- 418 Curtin R., Prelezo R., 2010, Understanding marine ecosystem based management: A literature
419 review. *Mar. Policy* 34(5), 821-830.
- 420 EC, 2008, Council Regulation (EC) No 199/2008 of 25 February 2008 concerning the
421 establishment of a Community framework for the collection, management and use of
422 data in the fisheries sector and support for scientific advice regarding the Common
423 Fisheries Policy.
- 424 EC 2008b, Directive 2008/56/EC of the European parliament and of the council of 17 June 2008
425 establishing a framework for community action in the field of marine environmental
426 policy (Marine strategy framework Directive) *Official J. Eur. Union* L164, 19e40.
- 427 EU, 2004, Guidelines on the assessment of horizontal mergers under the Council Regulation on
428 the control of concentrations between undertakings. [online] [https://eur-lex.europa.eu/legal-content/EN/TXT/HTML/?uri=CELEX:52004XC0205\(02\)](https://eur-lex.europa.eu/legal-content/EN/TXT/HTML/?uri=CELEX:52004XC0205(02)). (accessed
429 on 12/09/2018).
- 430
431 EU, 2013, Regulation (EU) No 1380/2013 of the European Parliament and of the Council of 11
432 December 2013 on the Common Fisheries Policy, amending Council Regulations (EC) No
433 1954/2003 and (EC) No 1224/2009 and repealing Council Regulations (EC) No
434 2371/2002 and (EC) No 639/2004 and Council Decision 2004/585/EC Brussels, *Official*
435 *Journal of the European Union*.
- 436 EU, 2015, Council Regulation (EU) 2015/104 of 19 January 2015 fixing for 2015 the fishing
437 opportunities for certain fish stocks and groups of fish stocks, applicable in Union waters
438 and, for Union vessels, in certain non-Union waters, amending Regulation (EU) No
439 43/2014 and repealing Regulation (EU) No 779/2014.
- 440 Gaichas S.K., Fogarty M., Fay G., Gamble R., Lucey S., Smith L., 2017, Combining stock,
441 multispecies, and ecosystem level fishery objectives within an operational management
442 procedure: simulations to start the conversation. *ICES Journal of Marine Science* 74(2),
443 552-565.
- 444 Gallastegui M., Iñarra E., Prelezo R., 2003, Bankruptcy of Fishing Resources. *Marine Resource*
445 *Economics* 17(4), 291-307.
- 446 Gordon, H.S., 1954, The Economic theory of a common-property resource: the fishery, *Journal*
447 *of Political Economy* 62(2), 124-142.
- 448 Hill M., 1973, Diversity and evenness: a unifying notation and its consequences. *Ecology* 54(2),
449 427-432.
- 450 Hoefnagel E., De Vos B., Buisman E., 2015, Quota swapping, relative stability, and transparency.
451 *Marine Policy* 57, 111-119.
- 452 Iborra J., 2010, Fisheries in the Basque Country. [online]
453 [http://www.europarl.europa.eu/RegData/etudes/note/join/2010/431583/IPOL-
454 PECH_NT%282010%29431583_EN.pdf](http://www.europarl.europa.eu/RegData/etudes/note/join/2010/431583/IPOL-PECH_NT%282010%29431583_EN.pdf). (accessed on 12/09/2018).
- 455 Jin D., Depiper G., Hoagland P., 2016, Applying Portfolio Management to Implement Ecosystem-
456 Based Fishery Management (EBFM). *N. Am. J. Fish. Manage.* 36(3), 652-669.
- 457 Kruyt B., Van Vuuren D.P., H.J.M. D.V., H. G., 2009, Indicators for energy security. *Energy Policy*
458 37, 2166-2181.
- 459 Link J.S., Browman H.I., 2017, Operationalizing and implementing ecosystem-based
460 management. *ICES J. Mar. Sci.* 74, 379-381.

461 Markowitz H., 1952, Portfolio selection. *J. Finance* 7(1), 77-91.
462 Pikitch E.K., Santora C., Babcock E.A., Bakun A., Bonfil R., Conover D.O., Dayton P., Doukakis P.,
463 Fluharty D., Heneman B., Houde E.D., Link J., Livingston P.A., Mangel M., Mcallister M.K.,
464 Pope J., Sainsbury K.J., 2004, Ecosystem-Based Fishery Management. *Science* 305, 346–
465 347.
466 Pallezo R., Curtin R., 2015, Confronting the implementation of marine ecosystem-based
467 management within the Common Fisheries Policy reform. *Ocean Coast. Manage.* 117,
468 43-51.
469 Pallezo R., Iriondo A., 2016, Measuring the economic efficiency of a crew share remuneration
470 system: a case study of the Basque purse seiner-live bait fleet. *Aquat. Living Resour.*
471 29(1), 106.
472 R Core Team, 2015, R: A language and environment for statistical computing. R Foundation for
473 Statistical Computing, Vienna, Austria. ISBN 3-900051-07-0. URL [http://www.R-](http://www.R-project.org)
474 [project.org](http://www.R-project.org).
475 Sanchirico J.N., Smith M.D., Lipton D.W., 2008, An empirical approach to ecosystem-based
476 fishery management. *Ecol. Econ.* 64(3), 586-596.
477
478 A. D. Scott, A.D., 1955, The fishery: The objectives of sole ownership, *J. Polit. Econ.* 63, 116.-124.
479
480 Sovacool B.K., 2011, Evaluating energy security in the Asia Pacific: Towards a more
481 comprehensive approach. *Energy Policy* 39, 7472–7479.
482 U.S. Department of Justice, Federal Trade Commission, 2010, Horizontal Merger Guidelines.
483 [online] <https://www.justice.gov/atr/horizontal-merger-guidelines-08192010#5c>.
484 (accessed on 12/09/2018).

485
486

487 **Figure Captions**

488 Figure 1. Study area.

489 Figure 2: Total revenue in euros and the distribution of the revenue from 2001 to 2015. Different
490 colours represent the species with highest revenue. All the remaining species are grouped in a
491 single group named "Other" (in the work, the species are not grouped).

492 Figure 3: Correlations of the revenues of fish stocks in 2015 using equal weighting and decay
493 factor 0.549.

494 Figure 4: Ecosystem (EEF) and stock (SEF) frontiers from 2006 to 2016 using both decay factors
495 (0.549 and 1) and w^{\max} calculated using TACs and maximum catch until year t (stocks without
496 TACs). The points represent the revenue of the historic portfolios and standard deviation of the
497 portfolio with historic weights.

498 Figure 5. Gap 1 and gap 2 from 2006 to 2015 using in the minimization problem equal weighting
499 (blue lines) and decay factor (red lines).

500 Figure 6. Ratio between historic weight (w) and maximum weight for each fish stock and year
501 ($\lambda=0.549$).

502 Figure 7. SW and HH index of historical revenues

503 Figure 8. The Shannon-Wiener index

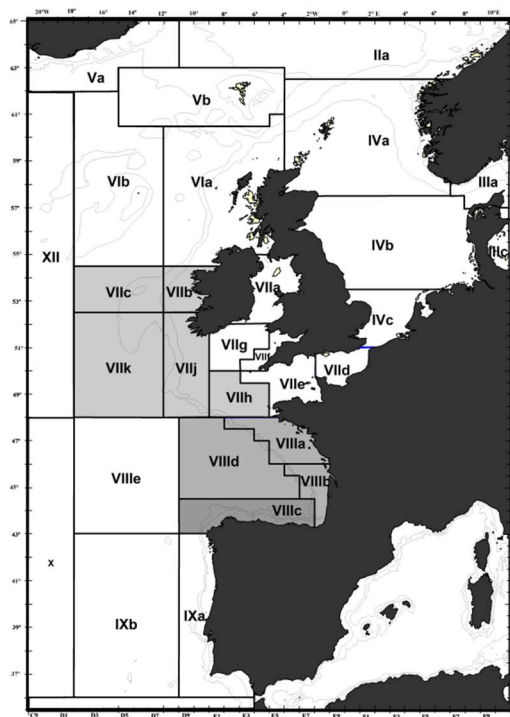
504 Figure 9. The Herfindahl-Hirschman index

505

506

507 **Figures**

508 **Figure 1**



509

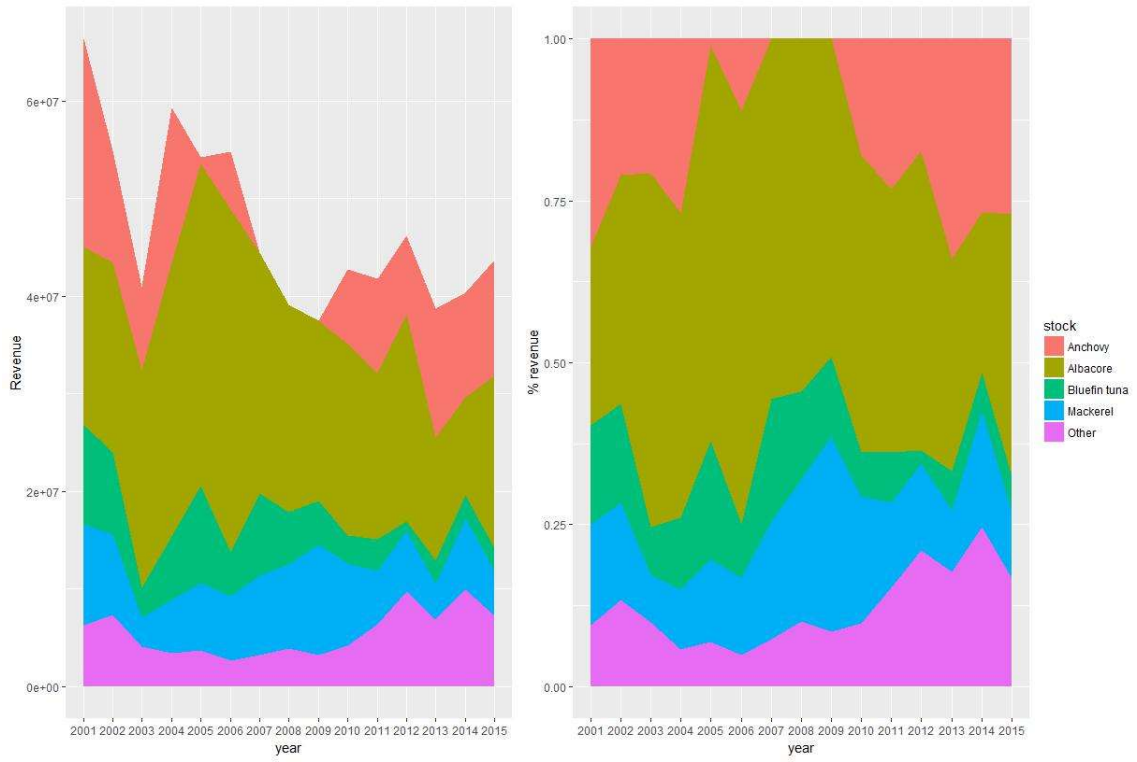
510

511

512

513 **Figure 2**

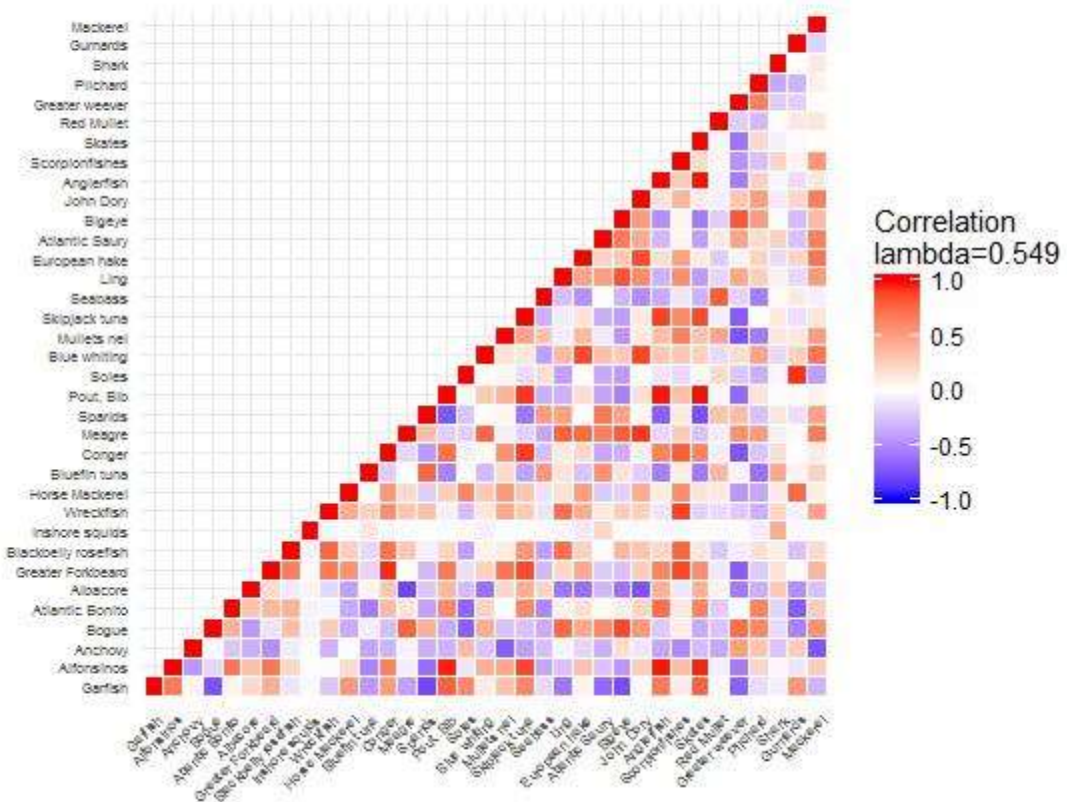
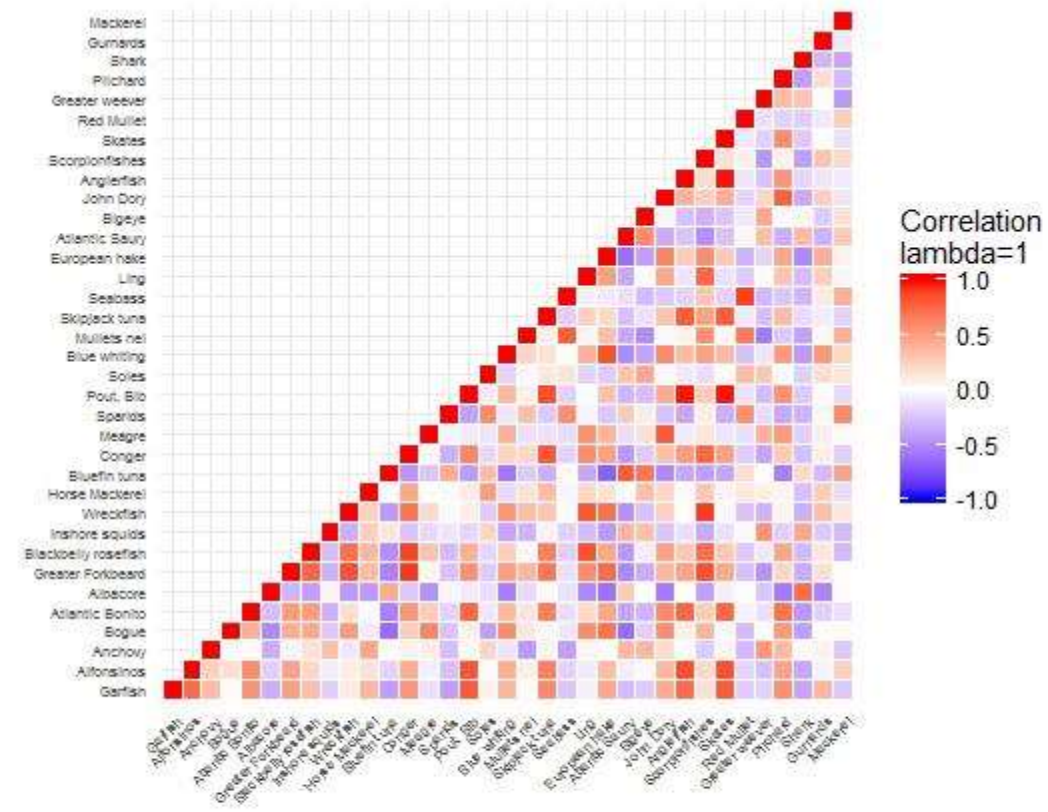
514



515

516

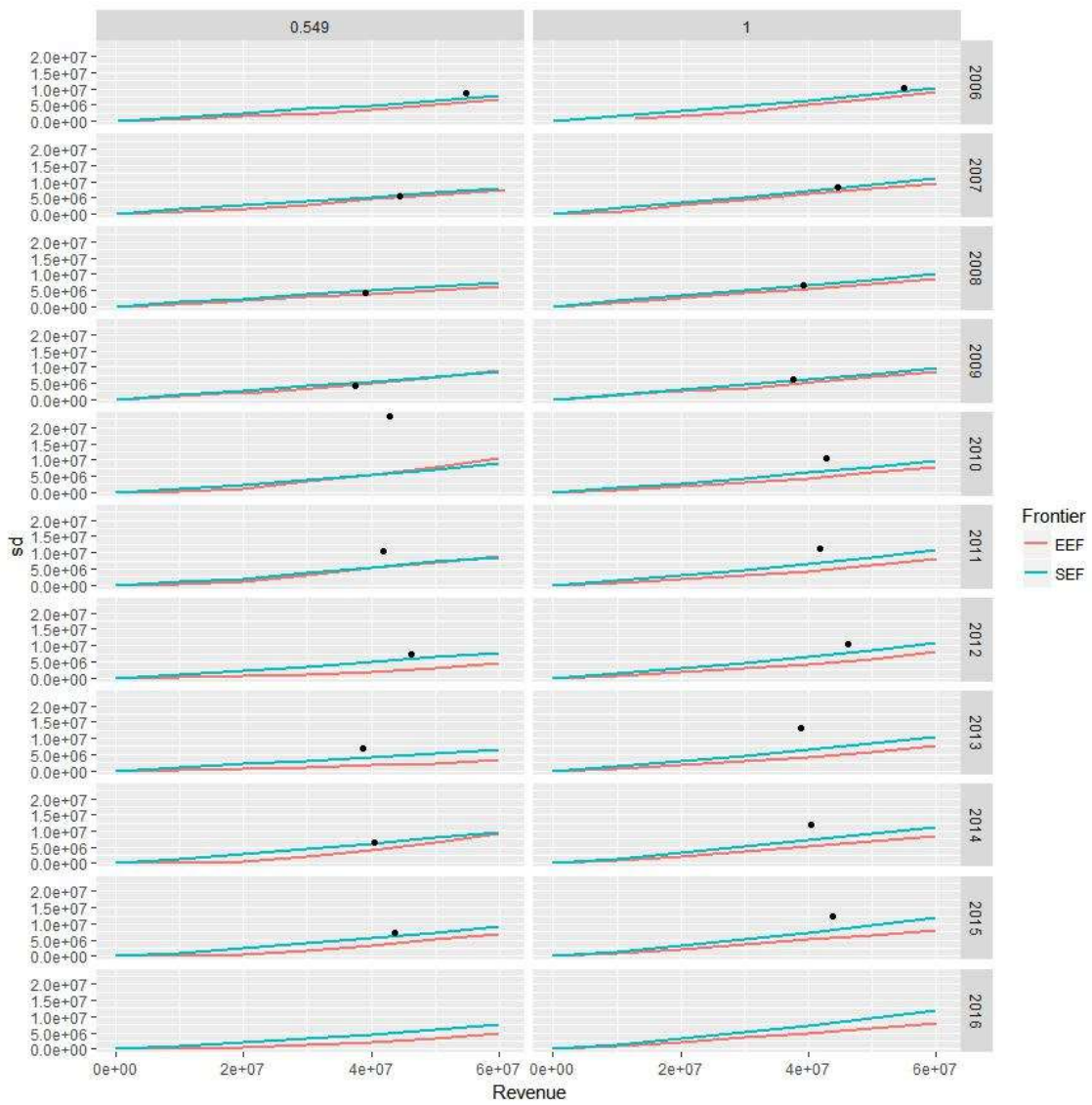
517 **Figure 3**



518

519

520 **Figure 4**



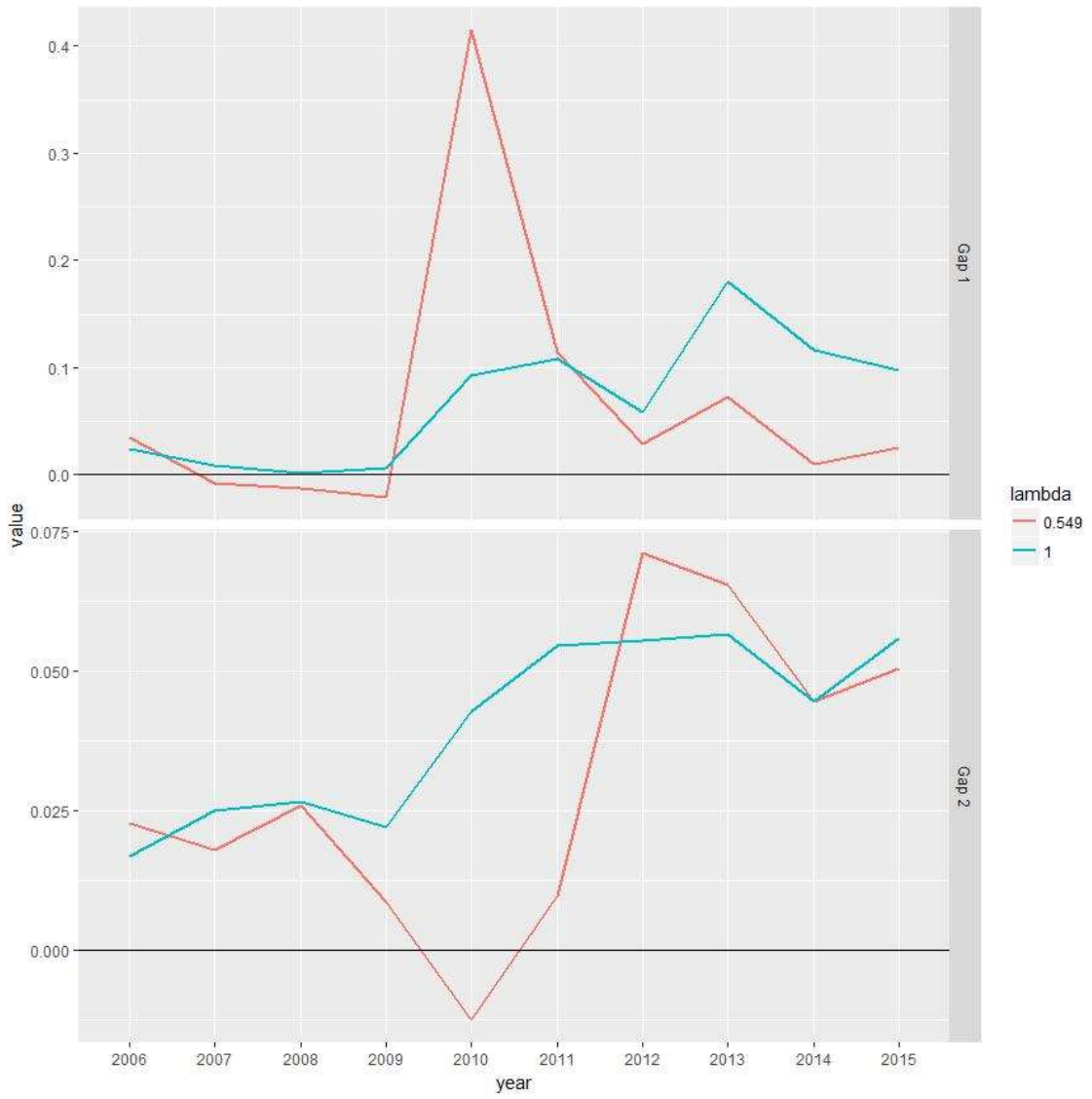
521

522

523

524 **Figure 5**

525



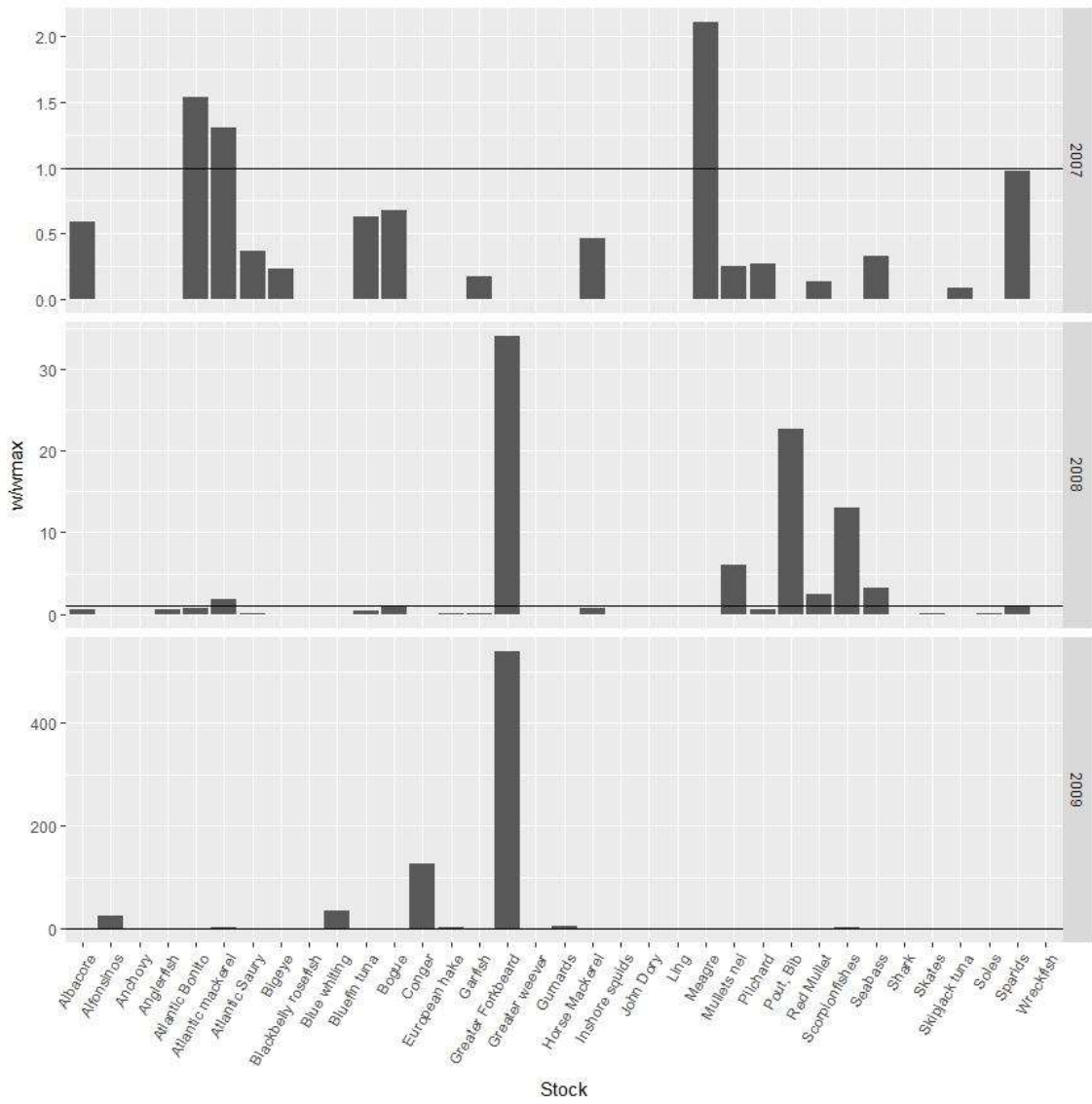
526

527

528

529

530 Figure 6

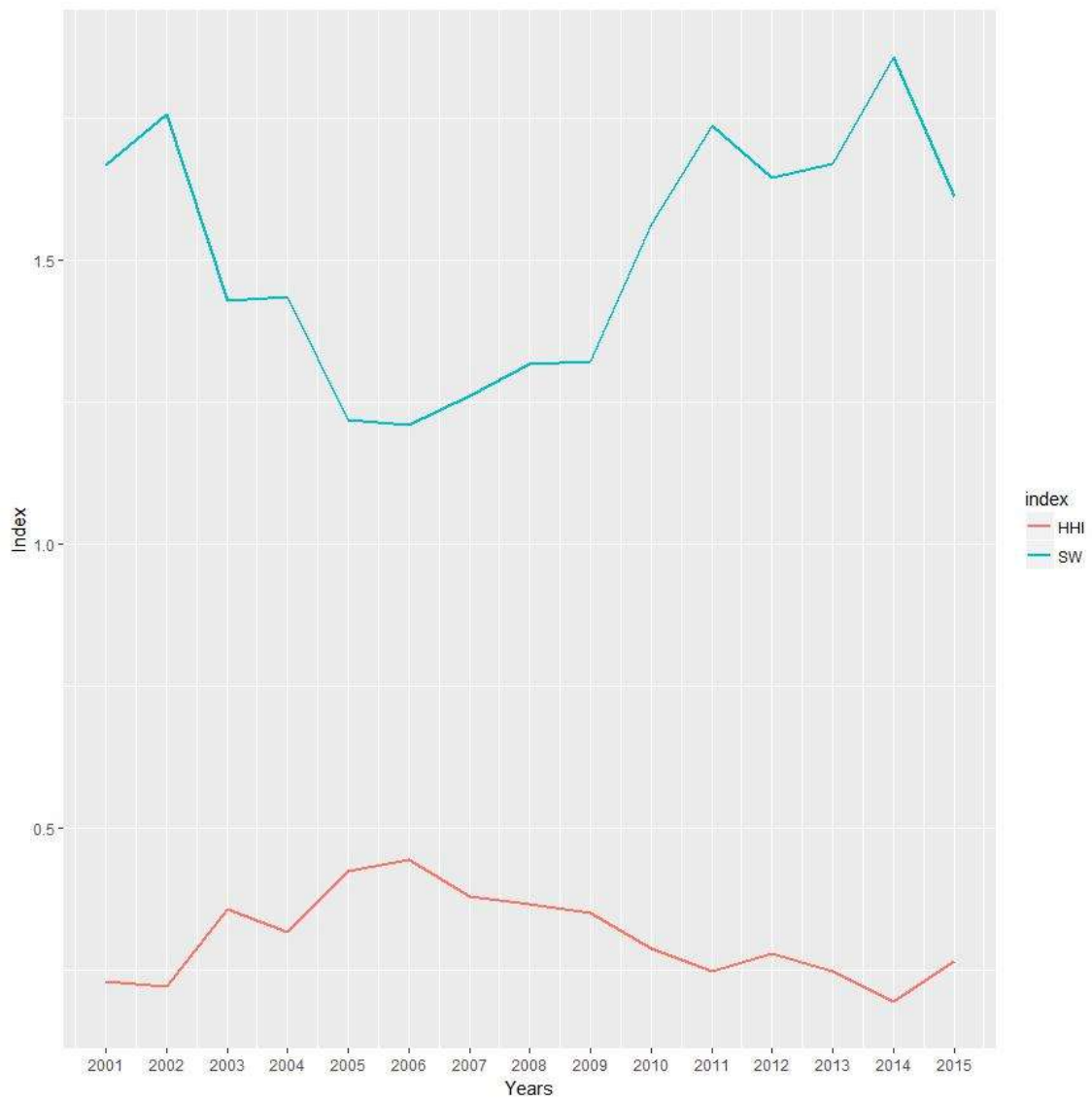


531

532

533

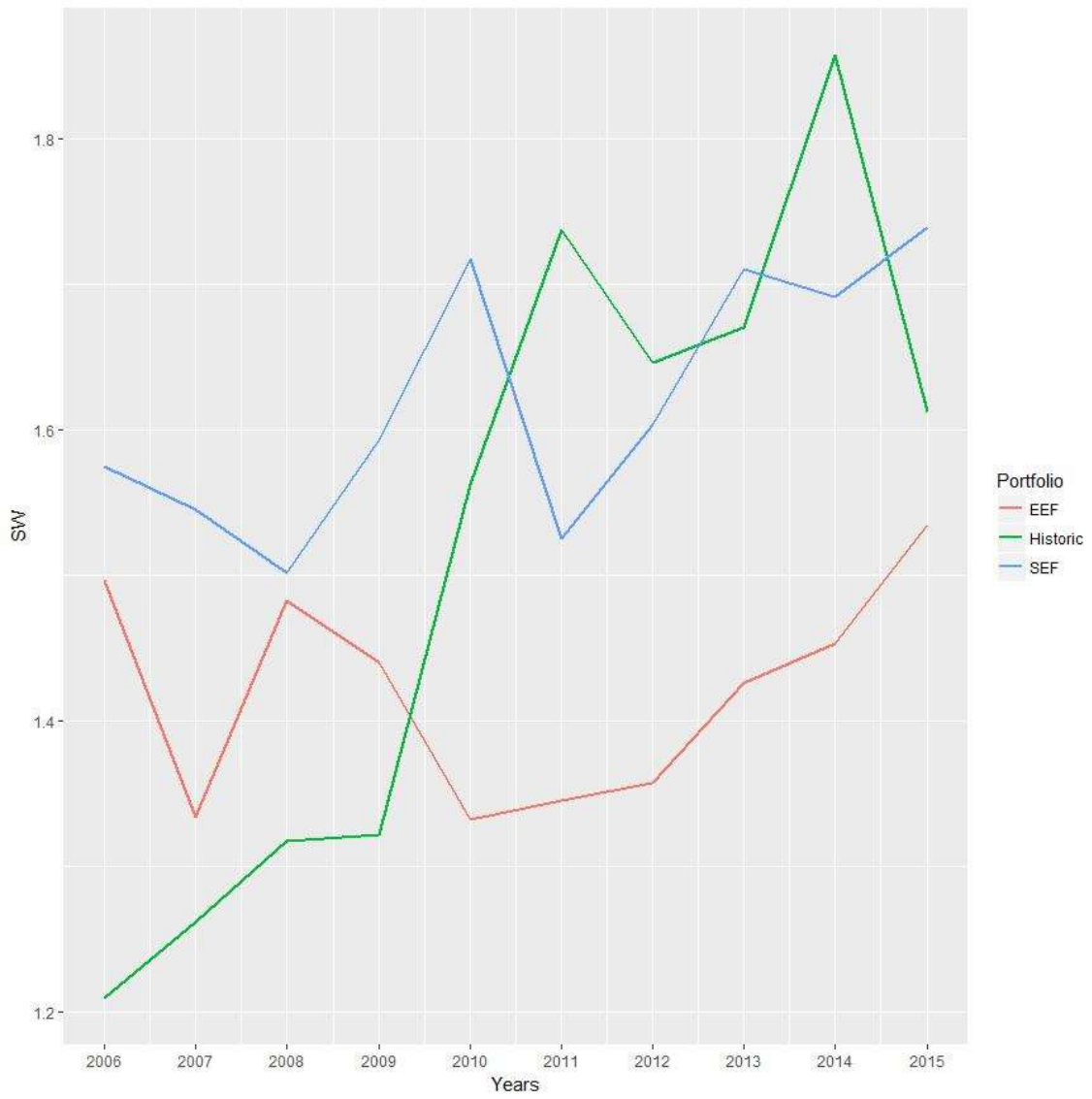
534 **Figure 7**



535

536

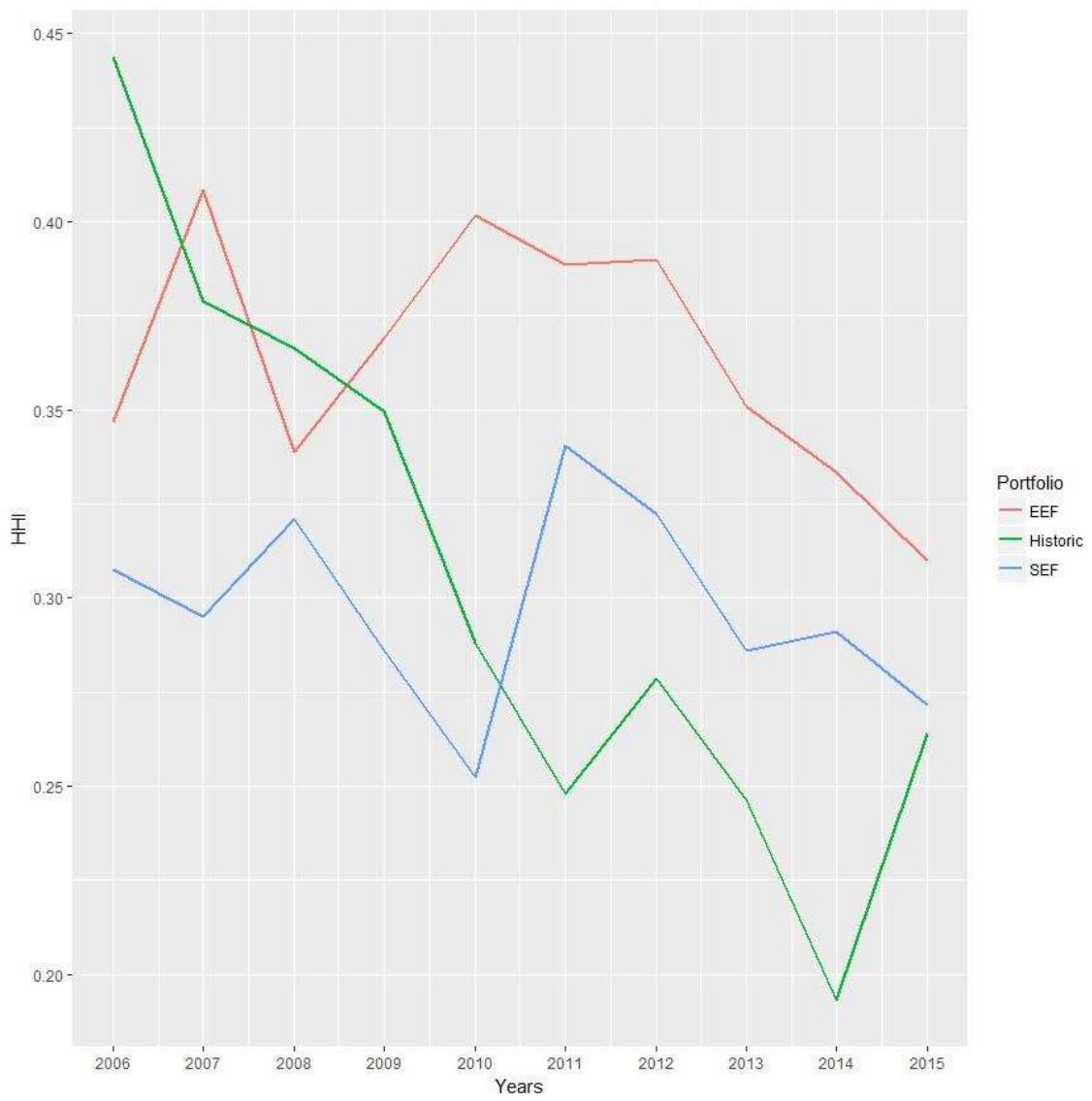
537 **Figure 8**



538

539

540 **Figure 9**



541

542

543 **Tables**

544 Table 1: The mean of the reduction of standard deviation for the same revenues and using two decay factors

	Historic -> EEF (total)	Historic -> SEF	SEF -> EEF
$\lambda = 1$	40.48%	23.97%	23.63%
$\lambda = 0.549$	32.12%	12.53%	27.73%

545

546 Table 2: Increase of revenues (on average) for the same level of risk, using two decay factors

	Historic -> EEF (total)	Historic -> SEF	SEF -> EEF
$\lambda = 1$	$2.55 \cdot 10^7 \text{€}$ (61.03%)	$1.33 \cdot 10^7 \text{€}$ (31.71%)	$1.22 \cdot 10^7 \text{€}$ (21.22%)
$\lambda = 0.549$	$1.74 \cdot 10^7 \text{€}$ (40.45%)	$7.87 \cdot 10^6 \text{€}$ (17.98%)	$9.55 \cdot 10^6 \text{€}$ (19.14%)

547

548 Table 3. Diversity and concentration indexes based on historical revenues 2001-2015.

	2001	2005	2010	2015	Average
<i>SW</i>	1.6681	1.2186	1.5628	1.6125	1.5137
<i>HH</i>	0.2288	0.4229	0.2879	0.264	0.3065

549

550 Table 4. Diversity and concentration indexes across the five scenarios 2006-2015.

SW	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<i>Historical</i>	1.21	1.26	1.32	1.32	1.56	1.74	1.65	1.67	1.86	1.61
<i>Stock F.</i>	1.58	1.55	1.50	1.59	1.72	1.53	1.60	1.71	1.69	1.74
<i>Stock (0.549)</i>	1.40	1.29	1.43	1.51	1.54	1.36	1.57	1.41	1.78	1.91
<i>Ecosystem F.</i>	1.50	1.33	1.48	1.44	1.33	1.35	1.36	1.43	1.45	1.53
<i>Ecosys(0.549)</i>	1.45	1.32	1.39	1.59	1.47	1.32	1.66	1.79	1.84	1.78
HH										
<i>Historical</i>	0.444	0.379	0.366	0.35	0.288	0.248	0.279	0.246	0.193	0.264
<i>Stock F.</i>	0.308	0.295	0.321	0.286	0.252	0.340	0.322	0.286	0.291	0.271
<i>Stock (0.549)</i>	0.384	0.407	0.346	0.311	0.297	0.402	0.338	0.398	0.243	0.202
<i>Ecosystem F.</i>	0.347	0.408	0.339	0.369	0.402	0.389	0.39	0.351	0.334	0.31

<i>Ecosys(0.549)</i>	0.369	0.423	0.373	0.291	0.353	0.414	0.272	0.251	0.221	0.22
----------------------	-------	-------	-------	-------	-------	-------	-------	-------	-------	------

551