

The effects of omission errors on area and area change estimates

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35 **Highlights**

- 36 ● Literature recommendations related to sampling-based estimation are augmented.
- 37 ● Omissions of land change in maps can introduce large uncertainty in area estimates of
- 38 land change.
- 39 ● If stratifying by map class, omissions of change classes tend to carry large area weight.
- 40 ● Substrata in forest strata that are unlikely to contain error mitigate effects of omissions.
- 41 ● Increasing sample size or constructing efficient stratifications mitigate effects of
- 42 omissions.

43

44 **Abstract**

45 Information on Earth's land surface and change over time has never been easier to obtain, but
46 making informed decisions to manage land well necessitates that this information is accurate and
47 precise. In recent years, due largely to the inevitability of classification errors in remote sensing-
48 based maps and the marked effects of these errors on subsequent area estimates, sample-based
49 area estimates of land cover and land change have increased in importance and use. Area
50 estimation of land cover and change by sampling is often made more efficient by *a priori*
51 knowledge of the study area to be analyzed (e.g., stratification). Satellite data, obtained free of
52 cost for virtually all of Earth's land surface, provide an excellent source for constructing
53 landscape stratifications in the form of maps. Errors of omission, defined as sample units
54 observed as land change but mapped as a stable class, may introduce considerable uncertainty in
55 parameter estimates obtained from the sample data (e.g., area estimates of land change). The
56 effects of omission errors are exacerbated in situations where the area of intact forest is large
57 relative to the area of forest change, a common situation in countries that seek results-based
58 payments for reductions in deforestation and associated carbon emissions. The presence of
59 omission errors in such situations can preclude the acquisition of statistically valid evidence of a
60 reduction in deforestation, and thus prevent payments. International donors and countries
61 concerned with mitigating the effects of climate change are looking for guidance on how to
62 reduce the effects of omission errors on area estimates of land change. This article presents the
63 underlying reasons for the effects of omission errors on area estimates, case studies highlighting
64 real-world examples of these effects, and proposes potential solutions. Practicable approaches to
65 efficiently splitting large stable strata are presented that may reduce the effects of omission errors
66 and immediately improve the quality of estimates. However, more research is needed before

67 further recommendations can be provided on how to contain, mitigate and potentially eliminate
68 the effects of omissions errors.

69

70

71 **1. Introduction**

72 Remote sensing data suitable for thematic mapping of land surface features – primarily data from
73 the Landsat and Sentinel-2 satellites – are now routinely available free of cost (Woodcock et al.,
74 2008; Wulder et al., 2019). Greater levels of pre-processing by space agencies in combination
75 with powerful open source software and computing platforms (Gorelick et al., 2017) have made
76 it easier than ever to produce maps of land cover and change in land cover and/or use (referred to
77 as land change throughout the article). Still, translating spaceborne measurements of reflected
78 sunlight or backscattered longwave radiation into a set of discrete map classes of complex land
79 surface conditions is inherently complicated and results are bound to be imperfect. Classification
80 errors are inevitable, and their magnitude and distribution will determine the quality and
81 interpretation of a remote sensing-based map (McRoberts, 2011). The communication of map
82 quality within the remote sensing community has traditionally been done by an accuracy
83 assessment based on a comparison of map labels and independent reference observations
84 acquired for locations selected by probability sampling (Stehman, 2000). A reference
85 observation is the most accurate available assessment of the true condition on the land surface. A
86 probability sample allows for inference for various map accuracy measures for the entire
87 population which, in the case of remote sensing-based mapping, is the collection of map units
88 comprising the study area (Stehman, 1997).

89 Map accuracy assessments grew in importance during the 1980s with the availability of
90 digital remotely sensed data, classification algorithms and processing power, while maps
91 constructed by manual interpretation of remotely sensed imagery – often accepted as correct –
92 became rarer (Congalton, 1991). Assessments were initially focused primarily on overall map
93 accuracy (Congalton, 2004), but the literature from the 1980s and early 1990s highlighted the

94 need for class-specific accuracies such as user's and producer's accuracy (Card, 1982;
95 Congalton, Oderwald, & Mead, 1983; Foody, 1992). Measures of class-specific accuracy enable
96 a more comprehensive investigation of the map quality, especially for rarer classes such as of
97 those of land change. However, often overlooked in the earlier accuracy-themed remote sensing
98 literature is the notion that an analysis confined to map accuracy – being it overall or class-
99 specific – merely indicates the level of map incorrectness (McRoberts, 2011; Olofsson, Foody,
100 Stehman, & Woodcock, 2013). Attempts to estimate the area of a specific map class by methods
101 that sum values for map units assigned to that map class (“pixel-counting”) is a biased procedure
102 that produces erroneous area estimates because the effects of classification errors are ignored
103 (GFOI 2016, p. 125). A situation where the effects of errors of omission and commission offset
104 each other is possible but unlikely and cannot be assumed.

105 While communicating statistically defensible estimates of areas of land cover and land
106 change is of interest to the remote sensing community at large, the paradigm of area estimation
107 has gained additional attention because of the interest in reducing emissions from deforestation
108 and forest degradation and the role of conservation, sustainable management of forests and
109 enhancement of forest carbon stocks in developing countries (REDD+) negotiated under the
110 UNFCCC (United Nations Framework Convention on Climate Change).. Countries can
111 voluntarily report emissions and removals of carbon dioxide equivalents associated with land use
112 change to REDD+ result-based finance initiatives such as the Forest Carbon Partnership Facility
113 Carbon Fund, Amazon Fund, bilateral programs, etc. The objective of these efforts is to
114 incentivize management of climate change mitigation by providing results based payments to
115 countries providing evidence of reductions of emissions where “evidence” is in the form of

116 inventory estimates using procedures that comply with the good practice guidelines stipulated by
117 the Intergovernmental Panel on Climate Change (IPCC, 2006).

118 The IPCC identifies two main approaches to inventories: the stock-change approach and
119 the gain-loss approach. The former estimates emissions or removals as the difference in national
120 carbon stocks at two points in time (GFOI, 2016, p. 22). Because the approach is based on
121 estimates of national carbon stocks, an established national forest inventory or other large-scale
122 sampling programs is typically required for implementation of the stock-change approach. For
123 countries without established national forest inventories, which is often the case in tropical
124 countries, the gain-loss approach may be the only alternative (McRoberts et al., 2018). The gain-
125 loss approach estimates net carbon emissions or removals as the sum of gains and losses in
126 carbon pools occurring on areas of land subject to *REDD+ activities* that emit or remove carbon
127 (GFOI, 2016, p. 23). The five REDD+ emission reduction activities are (1) deforestation, (2)
128 forest degradation; (3) conservation, (4) enhancement of forest carbon stocks, and (5) sustainable
129 management of forests (GFOI, 2016, p. 26). The areal extent of the REDD+ activities are
130 referred to as *activity data*. Because activity data are needed for entire countries, and because
131 deforestation is commonly mapped using satellite data, remote sensing is very likely to provide
132 the main source of activity data.

133 Good practice for reporting activity data and emissions inventories is based on two
134 criteria: (i) “should be accurate in the sense that they are neither over- nor underestimated as
135 far as can be judged”, and (ii) “and precise in the sense that uncertainties are reduced as far as
136 practicable” (IPCC, 2006, Volume 1, Chapter 3). Estimating activity data based on pixel-
137 counting in maps, even if accompanied by an assessment of map class-specific accuracy, fails to
138 satisfy these criteria. In particular, pixel-counting is a biased estimator in the sense that on

139 average, it does not produce the true value because of map classification errors (GFOI, 2016, p.
140 125). Instead, what is needed are confidence intervals for the area estimates which enable
141 quantification of the uncertainty of estimates. REDD+ countries' first submissions of forest
142 reference levels were based solely on pixel-counting, but from 2016 and onwards many countries
143 have chosen to report area estimates and associated uncertainties obtained using methods
144 developed for monitoring and reporting REDD+ activities that are consistent with IPCC good
145 practice (Espejo & Jonckheere, 2017).

146 Applications in the context of REDD+ have gained attention in recent years, but the
147 importance of statistical properties such as bias and uncertainty are not confined to the REDD+
148 context but to all remote sensing-based mapping applications. Still, at least up until 2010, bias
149 and uncertainty were largely ignored in the remote sensing literature: an assessment of all articles
150 related to mapping of land change published in *Remote Sensing of Environment* and
151 *International Journal of Remote Sensing* for 2005-2010 showed that all but a few articles failed
152 to include this information (Olofsson et al., 2013). We are not aware of a formal analysis of
153 remote sensing articles published after 2010, but we hypothesize that the situation has changed
154 and that area estimates reported in the literature are more frequently produced from sample data.
155 Several articles, published in remote sensing journals since 2010, have described the need, use
156 and guidance of estimation protocols (McRoberts & Walters, 2012; Olofsson et al., 2014;
157 Stehman, 2013). The evolution of the literature described here is incomplete and omits important
158 earlier contributions to the topic of accuracy and area estimation: Card (1982), complete with
159 equations and numerical examples, made use of an unbiased estimator for estimation of area and
160 map accuracy. Biging, Colby, & Congalton (1998); Macleod & Congalton (1998) discussed
161 issues related to landscape stratifications in sampling-based estimation of accuracy of mapped

162 land change – much of which is related to the topic of this paper. Gallego (2004) provided an
163 excellent review of approaches to area estimation, including a critique of pixel-counting
164 approaches. Additional important contributions that deserve recognition are Congalton & Green
165 (2009); Foody (2002); Stehman & Foody (2008) among many others.

166 While the remote sensing fire community has primarily focused on validating and
167 comparing burned area products by means of estimated map accuracy, issues similar to those
168 discussed in this paper are discussed in the burned area literature. Topics of discussion include
169 approaches to optimizing stratifications and sample allocations for accommodating omission
170 errors and increasing precision of estimated accuracy (Boschetti et al., 2006; Boschetti, Stehman,
171 & Roy, 2016; Padilla, Olofsson, Stehman, & Tansey, 2017), and proper identification of errors
172 by addressing issues of geolocation and the use of high temporal and spatial resolution reference
173 data (Csiszar, Morisette, & Giglio, 2006).

174 A contribution that is frequently cited in the remote sensing literature and used
175 extensively within REDD+ is Olofsson et al. (2014), which presents methods for estimating
176 areas of land change and associated confidence intervals, and recommends the use of a map of
177 land cover and land change to define strata for use with a stratified random sampling approach.
178 Activity data are often required at annual or bi-annual intervals (GFOI, 2016); intervals at which
179 the extent of land change tend to be very small relative to stable land cover classes, even in
180 tropical countries that experience relatively large rates of land change. In such cases, applying
181 the stratified random sampling recommended in Olofsson et al. (2014) is likely to create a
182 situation with one or a few very small strata (e.g., deforestation and/or forest regrowth) and one
183 or two very large strata (e.g., intact forest). While defining strata based on map change classes is
184 recommended because it facilitates targeted sampling to ensure sufficient statistical

185 representation of land change (e.g., deforestation and reforestation), small strata that represent
186 areas of interest in combination with a very large stratum of much lower interest, is potentially
187 problematic. The problem arises when change is observed in the reference data at sample
188 locations in the much larger stable (non-change) land cover stratum. Such omissions of land
189 change in the map used to stratify the study area – characterized as *omission errors* – tend to
190 carry large area weights and may result in area estimates with large uncertainty that are very
191 different from mapped areas. The result is an adverse effect on the overall acceptance of the
192 analysis and the ability to detect, in a statistically significant way, variations in the rates of land
193 change over time.

194 The objectives of this article are to document and explain situations in which omission
195 errors carry large area weights and to propose approaches to mitigate their effects. We also
196 review case studies from various REDD+ countries.

197 **2. Problem statement**

198 **2.1 The effects of omission errors on area estimates**

199 Large omission errors are the result of an inefficient stratification which, in turn, often result in
200 large margins of error (i.e., large uncertainties), large differences between the mapped and
201 estimated areas, and wide confidence intervals. Of importance, however, is the recognition that
202 large differences between mapped and estimated areas do *not* mean that the estimation process is
203 erroneous or should be avoided in preference to pixel-counting, but simply mean that the map
204 used to stratify the study area contains classification errors and that the stratification is
205 inefficient.

206 Consider the error matrices in Table 1. In this hypothetical example, a change map has
 207 been constructed showing that stable forest occupies 80% of the study area, deforestation
 208 accounts for 0.5% of the mapped area, and non-forest accounts for the remaining 19.5%. A
 209 sample of 500 map units has been selected by stratified random sampling using the map classes
 210 as strata, and reference conditions have been observed at each sample unit. The sample units
 211 were allocated following the recommendations in Olofsson et al. (2014) for area estimation such
 212 that 50 were selected in the deforestation stratum and the rest allocated to the other two strata in
 213 proportion to their sizes. Seven sample units with forest or non-forest observations were present
 214 in the deforestation stratum (i.e., deforestation commission errors in the map; cells shaded blue),
 215 and two units observed as deforestation were found in the forest stratum (i.e. deforestation
 216 omission errors in the map; cells shaded red). If the sample count for error matrix cell i,j is
 217 denoted n_{ij} , the total number of sample units in stratum i is n_{i+} (the plus sign that replaces j
 218 indicates a sum across the columns in the matrix) and W_i is the weight of stratum i defined as the
 219 area proportion of the stratum relative the total study area, the estimated area proportion for cell
 220 i,j is

$$222 \hat{p}_{ij} = W_i \times n_{ij} \div n_{i+} \tag{1}$$

223
 224 **Table 1.** Error matrix expressed as sample counts (upper) and estimated area proportions (lower). Map
 225 labels at sample locations are represented by rows and reference observations by columns.

Reference					
Stratum	<i>Defore-</i>	<i>Non-</i>	<i>Forest</i>	Total	Str. area [ha] Str. weight, W_i
<hr/>					

station forest

M a p	<i>Deforestation</i>	43	2	5	50	5,000	0.005
	<i>Non-forest</i>	0	81	9	90	195,000	0.195
	<i>Forest</i>	2	10	348	360	800,000	0.800
Total		45	93	362	500	1,000,000	1

M a p	<i>Deforestation</i>	0.0043	0.0002	0.0005	0.005	5,000	0.005
	<i>Non-forest</i>	0	0.176	0.020	0.195	195,000	0.195
	<i>Forest</i>	0.0044	0.022	0.773	0.800	800,000	0.800
Total		0.0087	0.198	0.793	1	1,000,000	1

226

227 The lower error matrix in Table 1 contains the estimated area proportions. The area of
 228 deforestation estimated to be mapped correctly is 0.43% of the study area (shaded green; $\hat{p}_{11} =$
 229 $W_1 \times n_{11} \div n_{1+} = 0.005 \times 43 \div 50 = 0.0043$) while the two omissions of deforestation
 230 represent an area of 0.44%. Consequently, the omission error of deforestation in the map is larger
 231 than the area correctly mapped as deforestation. Note that the area of the commission error is
 232 very small. From Eq. 1, it is obvious that the strata weights (W_i) have a large effect on the area
 233 represented by the errors. The commission error is small (0.07%) because it occurs in the small
 234 deforestation stratum ($W_1 = 0.005$); even a doubling of the number of commission errors would
 235 still only represent 0.14% of the study area. Likewise, the area of the omission errors (0.44%) is
 236 large because the errors occur in a large stratum ($W_3 = 0.8$).

237 To estimate the area of deforestation, we can apply either a model-assisted regression
 238 estimator (McRoberts & Walters, 2012; Särndal, Svensson, & Wretman, 1992) or a stratified
 239 estimator (Cochran, 1977; Olofsson et al., 2013). When the sample and map data have been
 240 tabulated as in Table 2, the former becomes a bias-adjusted estimator, which subtracts the
 241 commission error and adds omission error from the mapped area of deforestation (Eq. 2), and the
 242 latter a direct estimator that sums the area of deforestation estimated from the reference
 243 observations (Eq. 3) (Stehman, 2013). When applied to the sample data expressed as estimated
 244 area proportions (\hat{p}_{ij}) in Table 1, both the direct estimator and the bias-adjusted approaches yield
 245 the same area estimate (Stehman, 2013):

246

$$247 \quad \hat{p}_{j=1} = \hat{p}_{1+} - (\hat{p}_{12} + \hat{p}_{13}) + (\hat{p}_{21} + \hat{p}_{31}) = 0.0087, \quad (2)$$

248

$$249 \quad \hat{p}_{j=1} = \hat{p}_{11} + \hat{p}_{21} + \hat{p}_{31} = 0.0087. \quad (3)$$

250

251 Multiplied by the total study area, the estimated area of deforestation is 8,744 ha, which is
 252 considerably larger than the mapped area of 5,000 ha, even though only two omission errors
 253 were observed. This is a common situation as shown in Section 2.2. Again, of importance, if
 254 sample data have been collected following good practices, *the estimated area is not wrong even*
 255 *if very different from the mapped area*. Keep in mind that all maps have errors and that the use of
 256 an unbiased estimator accommodates the effects of map classification errors. However, the
 257 presence of errors will affect the width of confidence intervals for the estimates – the larger the
 258 errors, the greater the uncertainty. A confidence interval at the 95% confidence level for the

259 deforestation estimate in our hypothetical example is calculated as (Olofsson et al., 2014, Eq. 10;
260 modified from Cochran, 1977, Eq. 5.56):

261

$$262 \hat{p}_{j=1} \pm z(0.975) SE(\hat{p}_{j=1}) = \hat{p}_{j=1} \pm 1.96 \left[\sum_{i=1}^3 W_i \frac{\hat{p}_{i1} - \hat{p}_{i1}^2}{n_{i+} - 1} \right]^{1/2} = 0.0087 \pm 0.0063. \quad (4)$$

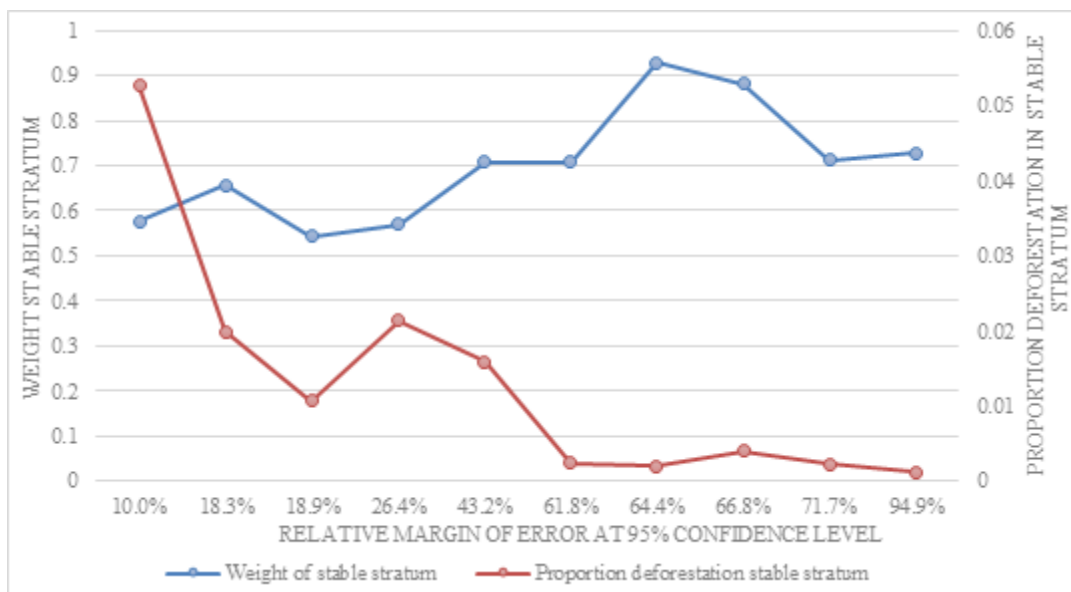
263

264 Multiplying by the total map area gives an area estimate of deforestation with a 95% confidence
265 interval of $8,744 \pm 6,289$ ha (i.e., a margin of error of $6,289 \div 8,744 = 72\%$). The numerator
266 expression of Eq. 4, $W_i(\hat{p}_{i1} - \hat{p}_{i1}^2)$ for $i = 1, 2, 3$ does not directly include information about
267 commission errors for deforestation as opposed to the omission. Also, the multiplication by W_i
268 suggests that a large stratum weight further exacerbates the effects of the omission on the
269 confidence interval. Hence, a large omission for deforestation will result in a wide confidence
270 interval around the area estimate. In addition to omissions and strata weights, the sample size has
271 a direct effect on the width of the confidence interval. Because the denominator includes the
272 within-strata sample sizes, a larger sample size in the forest stratum would have reduced the
273 uncertainty in the deforestation area estimate. Accordingly, it is possible to counteract a less
274 efficient stratification by increasing the sample size. But the collection of sample data can be a
275 costly and time-consuming process as opposed to constructing a more efficient stratification
276 (Section 3).

277 **2.2 Examples from countries**

278 Central to REDD+ are forest reference levels (FRLs). Countries that participate in REDD+
279 result-based finance initiatives need to submit a reference level expressed in tons of emitted
280 carbon dioxide equivalents over a historical reference period to which future estimates of

281 emissions are compared for assessing a country's performance in implementing REDD+
282 activities (GFOI, 2016). Approximately 70% of countries that submitted a FRL to the UNFCCC
283 in 2018 and 90% of the countries that have submitted their FRLs to the Forest Carbon
284 Partnership Facility of the World Bank provided estimates of activity data with uncertainty
285 quantified using confidence intervals (Espejo & Jonckheere, 2017) following the
286 recommendations in GFOI (2016) and Olofsson et al. (2014). This represents an important
287 milestone for increased transparency in the UNFCCC reporting framework. Uncertainties
288 reported by many of these countries have been affected by omission errors that carry large
289 weight. Figure 1 shows the margin of error for deforestation area estimates for the ten countries
290 in Table 1. These countries are working with the Forest Carbon Partnership Facility (FCPF) to
291 implement Emission Reduction Programs (ER Programs) as a first step in their national
292 implementation of REDD+. The ER program stipulates the requirement to estimate uncertainty
293 related the the activity data (and emission factors and subsequent total FRL and ex-ante
294 emission/removal estiamtes). . From Figure 1, it is obvious that greater uncertainties are
295 associated with small deforestation proportions. While less obvious, larger forest strata tend to
296 result in larger errors. As illustrated below, if the stratum corresponding to a mapped activity
297 (deforestation in this case) carries a very small weight while the forest stratum is large, activity
298 omissions will prevent precise estimation of its area. For the FCPF to make decisions on REDD+
299 results-based payments to countries, it is essential that estimates of emissions from REDD+
300 activities are significantly less than both the reference level and previous estimates, but large
301 uncertainties in consecutive estimates make such decision-making difficult, if not impossible



302
 303 **Figure 1.** Relative margin of error at 95% confidence level for deforestation estimates per weight of
 304 stable stratum and proportion of deforestation in this stratum

305
 306

307 **Table 2.** Difference between mapped areas and area estimates of deforestation and relation to
 308 relative margin of errors.

Case	Mapped [ha]	Estimated [ha]	Relative difference	MoE at 95% confidence
Chile, CF ER program (1997-2008)	21,933	16,512	33%	62%
Chile, CF ER program (2008-2014)	3,644	5,091	-28%	95%
Congo, CF ER program (2003-2012)	157,212	86,590	82%	64%
Congo, CF ER program (2013-2016)	70,930	57,781	23%	67%
Congo, National FREL (2000-2012)	127,000	145,000	-12%	72%
Costa Rica, CF ER program (2001-2011)	222,417	280,602	-21%	26%
Cote D'Ivoire, CF ER Program (2000-2015)	499,655	469,329	6%	7%

Ethiopia, ISFL ER program (2000-2013)	130,296	477,743	-73%	43%
Ghana, CF ER program (2000-2010)	579,990	356,077	63%	18%
Ghana, CF ER program (2012-2015)	790,090	653,428	21%	10%
Madagascar, CF ER program (2005-2015)	575,035	425,154	35%	19%
Madagascar, Easter Humid Ecoregion (2005-2013)	1,930,936	2,119,993	-9%	35%
Mexico, Yucatan CF ER program (2007-2011)	148,089	85,690	73%	67%
Suriname, National FREL (2000-2009)	24,784	35,816	-31%	17%
Suriname, National FREL (2009-2015)	60,362	65,419	-8%	13%
Vietnam, CF ER Program (2000-2005)	177,802	153,705	16%	20%
Vietnam, CF ER program (2005-2010)	124,147	127,618	-3%	22%

309

310 The complete list of the area estimates for deforestation that were used to construct Figure 1 is

311 presented in Table 1. Area estimates, mapped (pixel-counted) areas, the difference between

312 mapped and estimated areas, and the margins of error are presented. For example, the Carbon

313 Fund Early Reduction program in Chile reported a dramatic reduction in deforestation from

314 16,512 ha in 1997-2008 to 5,091 ha in 2008-2014, but with margins of error of 62% and 95%

315 respectively, it is not obvious that the estimates are significantly different as illustrated in Figure

316 2. Additional analysis is required in this case to determine if the two estimates are significantly

317 different (using, for example, a two sample *t*-test (Rice, 1995, p. 387)). FRL developed by

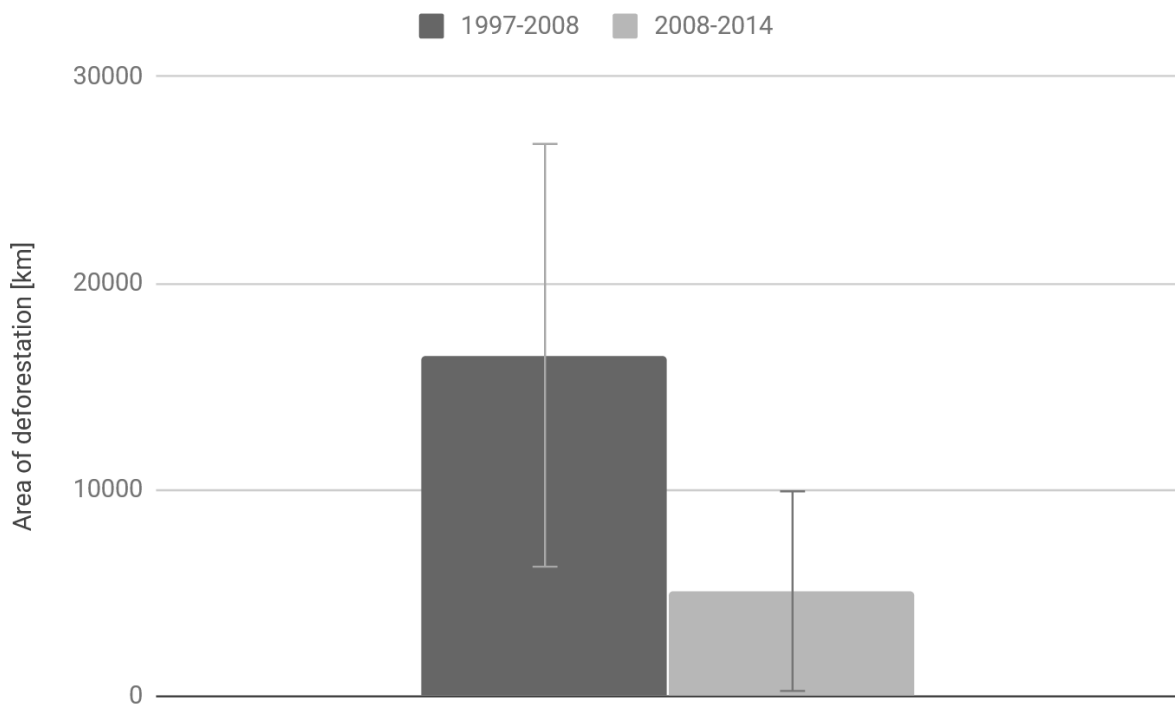
318 countries are typically estimated over an historical time period of around 10 years broken into

319 two change periods or around 5 – 7 years. Reporting of results (i.e. comparison of actual

320 reductions achieved when compared to the FRL baseline) is required at annual or bi-annual

321 intervals (GFOI, 2016). Reporting at such high temporal frequencies has proven difficult because

322 the areas of deforestation and other relevant REDD+ activities tend to be very small at annual
 323 intervals (Arevalo, Woodcock, & Olofsson, 2019a). Hence, decreasing the reporting intervals to
 324 obtain a larger number of consecutive area estimates would increase the uncertainty of the
 325 estimates and further exacerbate the problem of determining if a reduction of deforestation has
 326 occurred.
 327



328
 329 **Figure 2.** *The estimated area of deforestation with 95% confidence intervals in the Carbon Fund*
 330 *Early Reduction Program in Chile between 1997-2008 and 2008-2014.*

331
 332 To further illustrate the issue of omission errors, a more detailed example from the FRL
 333 submitted to the UNFCCC by Republic of Congo in 2016 is shown below. The FRL targets the
 334 REDD+ activity “reducing emissions from deforestation”. The activity data used for constructing
 335 the FRL were estimated from sample data collected using stratified random sampling with the

336 stratification constructed from a classification of Landsat data, SPOT 5 data and very fine
 337 resolution imagery available in Google Earth. The stratification includes stable forest, stable non-
 338 forest and forest cover loss. The error matrices are presented in Table 3 – the strata weights for
 339 forest cover loss and stable forest of 0.4% and 71% of the study area indicate that sample units
 340 observed as forest cover loss in the stable forest stratum will have a marked effect on area
 341 estimates and confidence intervals.

342
 343 **Table 5.** Error matrices expressed as sample counts (upper) and estimated area proportions (lower)
 344 submitted by Republic of Congo to UNFCCC for estimation of a FREL 2000-2012. Map labels at sample
 345 locations are represented by rows and reference observations by columns.

	Reference			Total	Str. area [ha]	Str. weight, W_i
	<i>c. loss</i>	<i>Non-forest</i>	<i>Forest</i>			
Stratum						
<i>Forest c. loss</i>	145	7	47	199	127,000	0.0037
<i>Non-forest</i>	0	182	29	211	9,673,000	0.2835
<i>Forest</i>	1	40	419	460	24,326,000	0.7128
Total	146	229	495	870	34,126,000	1.000
<i>Forest c. loss</i>	0.0027	0.0001	0.0009	0.0037	127,000	0.0037
<i>Non-forest</i>	0	0.2445	0.0390	0.2835	9,673,000	0.2835

p Forest	0.0015	0.0620	0.6492	0.7128	24,326,000	0.7128
Total	0.004	0.307	0.689	1.000	34,126,000	1.000

346

347 A total of 870 sample units were selected with about half allocated to the stable forest stratum
 348 and the rest split between the forest loss and stable non-forest strata. Only a single omission error

349 was observed, but it represents an area according to Eq. 1 of $\hat{p}_{31} = W_3 \frac{n_{31}}{n_{3+}} = 0.72 \frac{1}{460} =$

350 0.15% of the study area, which is almost half of the area of the forest cover loss stratum. In

351 comparison, the 47 + 7 commission errors in the forest loss stratum represent an area of only

352 $\hat{p}_{12} + \hat{p}_{13} = W_1 \frac{n_{12} + n_{13}}{n_{1+}} = 0.0037 \frac{7+47}{199} = 0.10\%$. In this case, the very large number of

353 commission errors “offset” about two thirds of the area of forest loss that was omitted in the

354 map, which results in area estimate (0.43%) that is relatively close to the mapped area (0.37%) of

355 forest loss. The large errors results in an uncertain estimate: expressed in hectares, applying a

356 stratified estimator to the sample data yields an area estimate for forest loss of 145,420 ha and a

357 95% confidence interval of 104,092 ha, i.e. a margin of error of 72%. Because the estimate is a

358 reference level to which future area estimates of forest loss will be compared, a wide confidence

359 interval will make it difficult to determine if reductions of forest loss occur in the future.

360 The Republic of Congo example highlights the importance of sample data that represent

361 the best possible assessment of the land surface conditions. The omission of forest loss in Table

362 3 was observed at a sample location in an area of terra firme and wetland forests with no signs of

363 human intervention (Figure 3). While a loss of forest cover was observed in the reference data

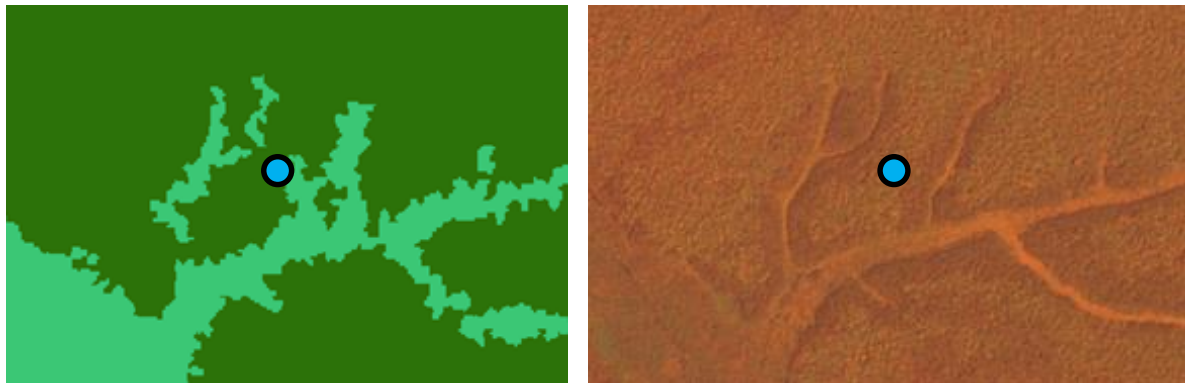
364 (Landsat and Sentinel-2), it is unclear if the loss event was the result of anthropogenic

365 deforestation. It is essential to determine if sample data are collected to estimate *deforestation*,

366 which entails a change in land-use, or simply *forest cover loss*, which includes, in addition to
367 deforestation events, a temporary loss of forest cover. An area estimate for deforestation based
368 on the sample data in Table 3 is $92,538 \pm 7,877$ ha (i.e., 8.5% margin of error) *if* assuming that
369 the sample unit in question is stable forest, and that all other observations of forest cover loss are
370 deforestation. Such a big difference in area and precision between deforestation and forest cover
371 loss when the only difference in the sample data is the reference label of a single sample unit is
372 not satisfactory. In situations as illustrated in this example, approaches are needed that mitigate
373 the effects of errors. Such approaches are discussed in the next section.

374

375 **Figure 3.** *Sampling unit labelled as deforestation in the forest stratum. Left, overlaid over the*
376 *forest cover change map (dark green is forest and light green wetland forest). Right, overlaid*
377 *over December 2015 Sentinel 2 image in false color (4,6,11).*



378

379 Furthermore, the example emphasizes the importance of providing correct reference
380 labels. A single incorrect label may introduce considerable uncertainty as illustrated in this
381 example. Olofsson et al. (2014) recommends three independent reviewers to break ties and an
382 indication of the level of confidence in provided labels – here, we augment Olofsson et al. (2014)
383 by a recommendation to perform a “post-interpretation” to review each of the labels of the
384 sample units in a team effort to identify and correct 1) clerical errors, 2) misinterpretations of

385 reference conditions and 3) errors due to positional accuracy (i.e. a mismatch between map and
386 reference units). The team should consist of at least the sample interpreters and a senior land
387 cover expert. If a very large sample has been collected and a post-interpretation review is not
388 possible, we recommend an approach based on hybrid-inference to incorporate the effects of
389 interpreter errors into the analysis as illustrated in McRoberts et al. (2018).

390 **3. Methods**

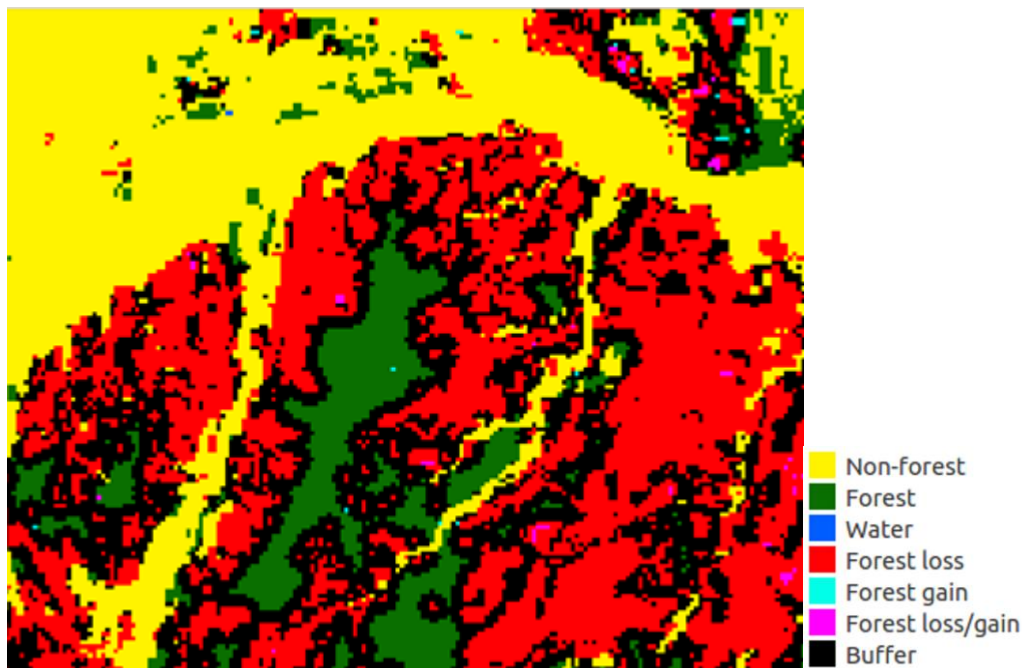
391 **3.1 Approaches to mitigate the effects of omission errors**

392 From Eq. 1, we can conclude that the magnitude of the omission error depends on the weight and
393 sample size of the stratum in which in the error occurred (the forest stratum in Table 2). If a more
394 efficient stratification could be constructed such that the forest stratum weight could be reduced,
395 the effects of the omission would be reduced. An arbitrary split of the forest stratum would
396 achieve a reduction of the stratum weight but the expected number of omission errors would be
397 proportional to the reduction of the stratum. Such an approach would not reduce the weight of
398 the total omission error. Instead, what is needed is a disproportionate split of the forest stratum
399 into a small substratum that ideally contains all the omission errors and a larger substratum that
400 is free of omission errors. However, obtaining spatial information to achieve such a split is not
401 straightforward. First, we need to distinguish between pre- and post-stratification approaches.

402 Pre-stratification, or just stratification, is a division of the study region into subregions
403 serving as strata that are non-overlapping, and together comprise the whole region; stratified
404 random sampling consists of simple random sampling within each stratum (Cochran, 1977, p.
405 89). Because land change tends to comprise small proportions of the landscape, stratified random
406 sampling has the advantage of facilitating sufficient statistical representation of activities of

407 interest, even if rare (Olofsson et al., 2014). Another benefit of stratified sampling is that any
408 desired strata can be constructed provided they are exhaustive and non-overlapping. Therefore,
409 any available information on the likely location of omission errors can and should be used to
410 define strata. An attractive solution, exemplified in the remote sensing literature, is the use of
411 buffer strata to mitigate the effects of omission errors (Arevalo et al., 2019a; Bullock, Olofsson,
412 & Woodcock, 2018; Potapov et al., 2017; Tyukavina et al., 2013). A spatial buffer in this context
413 is an area mapped as forest around pixels mapped as land change (forest loss in Figure 4). An
414 example from a study area in Madre De Dios, Peru, is shown in Figure 4. The map data were
415 extracted from a global map of forest cover change (Hansen et al., 2013), and a buffer (black) of
416 three pixels of forest (green) around all pixels of forest loss (red) was constructed.

417



419 **Figure 4.** A buffer stratum created from strata corresponding to the classes of a global change
420 map.

421

422 The hypothesis behind incorporating a spatial buffer into the stratification is that omissions of
423 change typically occur in close proximity to areas of mapped change, while areas mapped as
424 stable forest at larger distances from mapped change are unlikely to contain omissions. Because
425 the buffer stratum in most situations will be much smaller in size than the forest stratum, Eq. 1
426 indicates that omission errors in a buffer stratum will carry considerably less area weight. Note
427 that the effectiveness of a buffer stratum will decrease with decreasing weight of the forest
428 stratum. Similarly, the effectiveness will decrease with increasing weight of the change strata
429 because this will result in a larger buffer stratum.

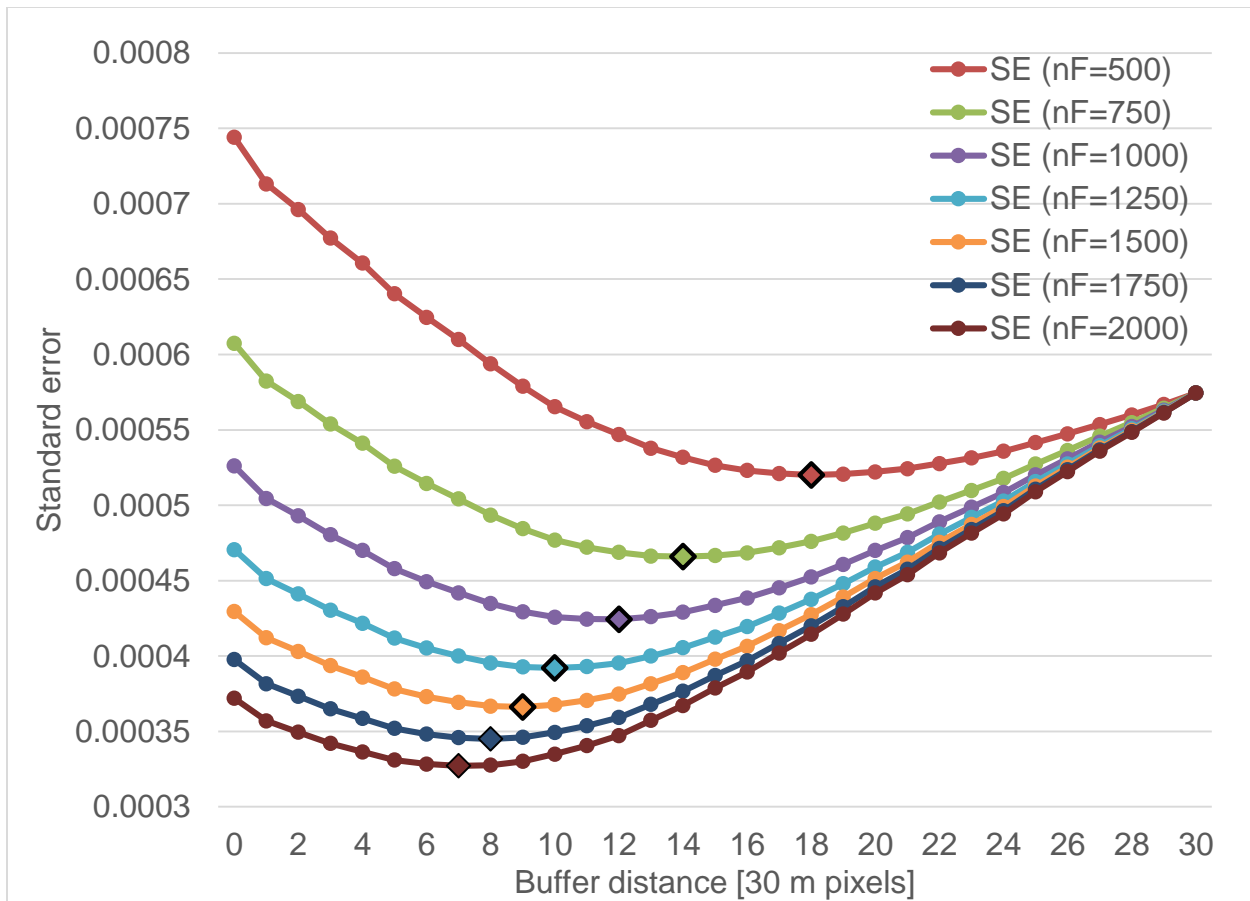
430 The power of using buffer strata to reduce the weight of omission errors was illustrated in
431 Arevalo et al. (2019a) who aimed at estimating the area of conversion between IPCC land
432 categories across the Colombian Amazon at biennial intervals 2000-2016. Independent samples
433 were collected for each biennial interval by stratified random sampling. For each of the biennial
434 stratifications, the forest stratum had a weight of about 0.88 while the forest-to-pasture-
435 conversion stratum (the main carbon-emitting activity) had a weight of only 0.001 on average.
436 Because of the very large difference in strata weights, omissions of forest-to-pasture-conversion
437 in the forest stratum carried a very large area weight. Each sample contained 1,050 units, of
438 which 50 were selected from the forest-to-pasture-conversion stratum and 400 from the forest
439 stratum. In one of the seven samples, a single error of omission was observed but it represented
440 an area proportion of $0.88 \times (1 \div 400) = 0.0022$ or 114 Mha. In comparison, the area
441 estimated as correctly classified as forest-to-pasture-conversion was 40 Mha. In other words, the
442 area of omitted deforestation was three times larger than the area of correctly mapped
443 deforestation! In one bi-annual interval, a single omission error resulted in a confidence interval
444 for the area estimate of forest-to-pasture-conversion that included zero. A lower confidence

445 interval bound less than zero indicates that the deforestation estimate for that was not
446 significantly different from zero preventing further analysis of carbon emissions. However,
447 because the authors could foresee the issue of the omission errors after the maps had been
448 constructed, a buffer stratum of three pixels around each forest-to-pasture-conversion pixel in the
449 forest stratum was constructed for each of the stratifications. The use of buffer strata is, as
450 illustrated above, potentially effective in applications that involve area estimation of rare
451 phenomena. Creating buffers is easy and independent of the approach used to create the initial
452 stratification. In Arevalo et al. (2019), the use of buffer strata resulted in a decrease of the half
453 width of the confidence interval of the area estimates of deforestation by 53 to 98%.

454 **3.2 Simulation of optimal buffer size**

455 An arbitrary buffer size of three pixels around areas of mapped deforestation in the forest stratum
456 was used by Arevalo et al. (2019a), a two pixel buffer was used by Bullock et al. (2018), and a
457 one pixel buffer was used by Potapov et al. (2017) and Tyukavina et al. (2013). It is not
458 straightforward to recommend how to define a buffer stratum to contain omission errors as a
459 buffer's efficiency depends on the balance between its weight and the number of errors captured.
460 A larger buffer will capture more omission errors thus reducing the probability of errors
461 occurring in forest stratum but a larger stratum carries a larger weight which increases the impact
462 of the errors on the variance. In an attempt to investigate the impact of size, an omission error
463 probability was calculated for each pixel in a study of the deforestation dynamics of the
464 Colombian Amazon (Arevalo et al., 2019a). The omission probability is based on the cumulative
465 sum of Ordinary Least Square residuals fit over Landsat surface reflectance time series (Arevalo,
466 Woodcock, & Olofsson, 2019b). Each omission probability above 95% was assumed to be an
467 omission error, and thirty buffer strata were created by increments of one pixel. While the

468 number of omission errors captured by the buffer increased with its size, it was found that the
 469 number of omission errors in the buffer relative all omission errors in the study area decreased
 470 with increasing buffer size. To simulate the impact of varying buffer sizes on the standard error
 471 of the deforestation area estimate, the number of omission errors in the forest stratum in the
 472 sample data ($n_{F,o}$) for different sample sizes was assumed to be $n_{F,o} = n_F \frac{N_o - N_B}{N}$, where n_F is
 473 the sample size in the forest stratum, N the total number of pixels of the study area (520,239,684
 474 pixels), N_o the total number of omission errors in the study area (184,050 pixels; we assume that
 475 all omission errors were contained by the 30 m buffer), and N_B the total number of omission
 476 errors in the buffer stratum ($N_{B=1} = 14,763$ and $N_{B=30} = 184,050$). The estimated area of the
 477 deforestation omitted was assumed to be $\hat{\rho}_{F,o} = W_F \frac{n_{F,o}}{n_F}$ where W_F is the weight of the forest
 478 stratum. The estimated area of the omission error in the buffer stratum $\hat{\rho}_{B,o}$ was assumed to be
 479 difference between $\hat{\rho}_{F,o}$ for different buffer sizes and $\hat{\rho}_{F,o}$ without any buffer. A standard error
 480 (Olofsson et al., 2014, Eq. 10) of the deforestation area estimate was calculated as
 481 $SE(\hat{\mu}_D) = (W_h \hat{p}_h - \hat{p}_h^2) \div (n_h - 1)$ for buffer sizes of 1 to 30 pixels, and for a n_F of 500 to
 482 2,000 in increments of 250. The strata in addition to Forest and Buffer were Non-forest and
 483 Deforestation, neither of which contained any omissions of deforestation. The result is shown in
 484 Figure 5, with the buffer size yielding the smallest standard error represented by a diamond.
 485



486

487 **Figure 5.** *The standard error of the deforestation area estimate for different sizes of the buffer*
 488 *stratum and for different sample sizes in the forest stratum; diamonds represent the buffer size*
 489 *that gives the smallest standard error.*

490

491 Post-stratification refers to a stratification of the study area that is independent of the selection of
 492 the sample and applied subsequent to the collection of sample data (Cochran, 1977, p. 134). A
 493 common and effective application of post-stratification is the use of a forest/non-forest map in
 494 combination with a forest inventory for estimation of forest area (McRoberts, Wendt, Nelson, &
 495 Hansen, 2002). Forest inventories are often based on ground plots selected by systematic
 496 sampling; stratifying the inventoried area into forest and non-forest will most likely increase
 497 precision for estimates of forest area without increasing the sample size. For situations and

498 estimation objectives more relevant to this paper, we typically do not have sample data selected
499 by simple systematic or random sampling but by stratified random sampling, and the feature to
500 be estimated is often a rare phenomenon such as deforestation rather than the area of forestland.
501 In this context, post-stratification is expected to be less relevant. But, post-stratifying the study
502 area will never erode the precision of estimates but will at worst not add anything to the analysis.

503 **4. Results and Discussion**

504 Figure 5 shows that the buffer sizes used in the published literature of one, two or three pixels
505 are likely smaller than the optimal size, which in this study was found to be seven pixels for a
506 sample size of 2,000 sample units and twelve pixels for 1,000 units allocated to the forest
507 stratum. Note that the simulation results reflect the circumstances in Arevalo et al. (2019a), with
508 weights of the forest and buffer strata ranging from 0.885 and 0 without buffer, to 0.833 and
509 0.052 for a 30-m buffer, respectively. In situations with more prevalent deforestation and/or less
510 forest area, the optimal buffer size will be different. If the land category to be estimated is larger
511 assuming the number and distribution of omission errors remain the same as in this simulation, a
512 smaller buffer stratum will be optimal. If increasing the size of the deforestation in the simulation
513 such that the deforestation buffer doubles in size compared to the simulation in Figure 5 while
514 reducing the weight of the forest stratum to 0.6, the optimal buffer size is six pixels for a sample
515 size in the forest stratum of 1,000 units (for 2,000 units the optimal buffer is four pixels). A
516 further increase of the deforestation stratum such that buffer is quadrupled shifts the optimal
517 buffer size to three pixels, while a six-fold increase in the deforestation buffer shifts the optimal
518 size to two pixels. Accordingly, the optimal buffer size will depend on the size of forest and
519 deforestation strata, and the sample size in the two strata. A situation such as that of Arevalo et

520 al. (2019a) with a large forest stratum (0.9 weight) and a very small deforestation stratum (0.001
521 weight), a large buffer of at least ten pixels is recommended while smaller buffer strata are
522 recommended if larger deforestation strata are used.

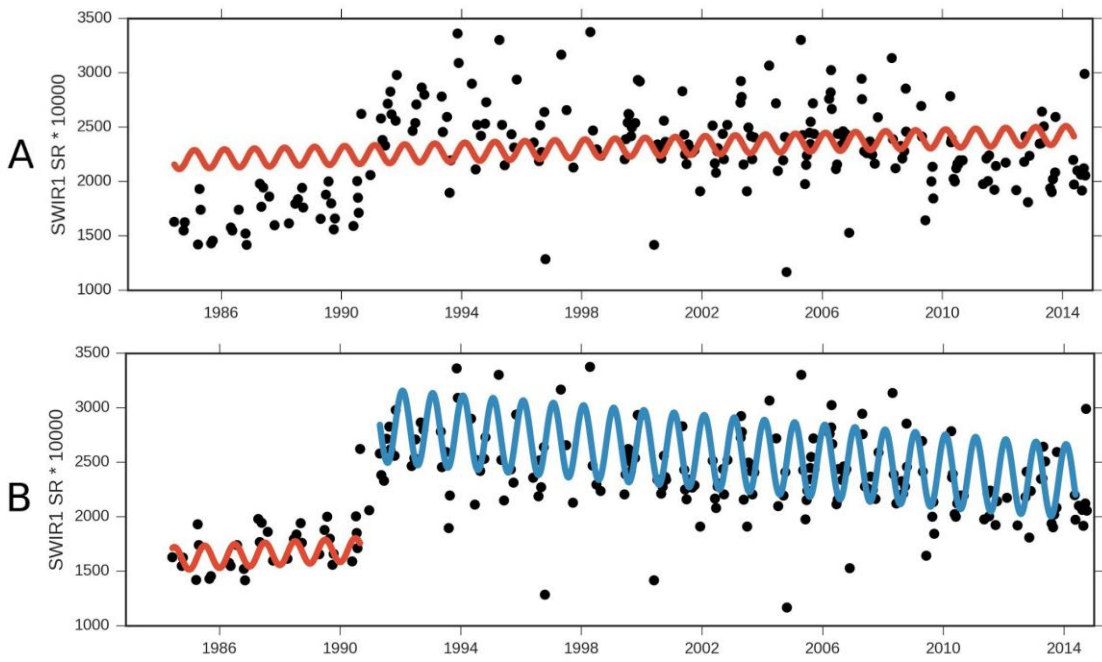
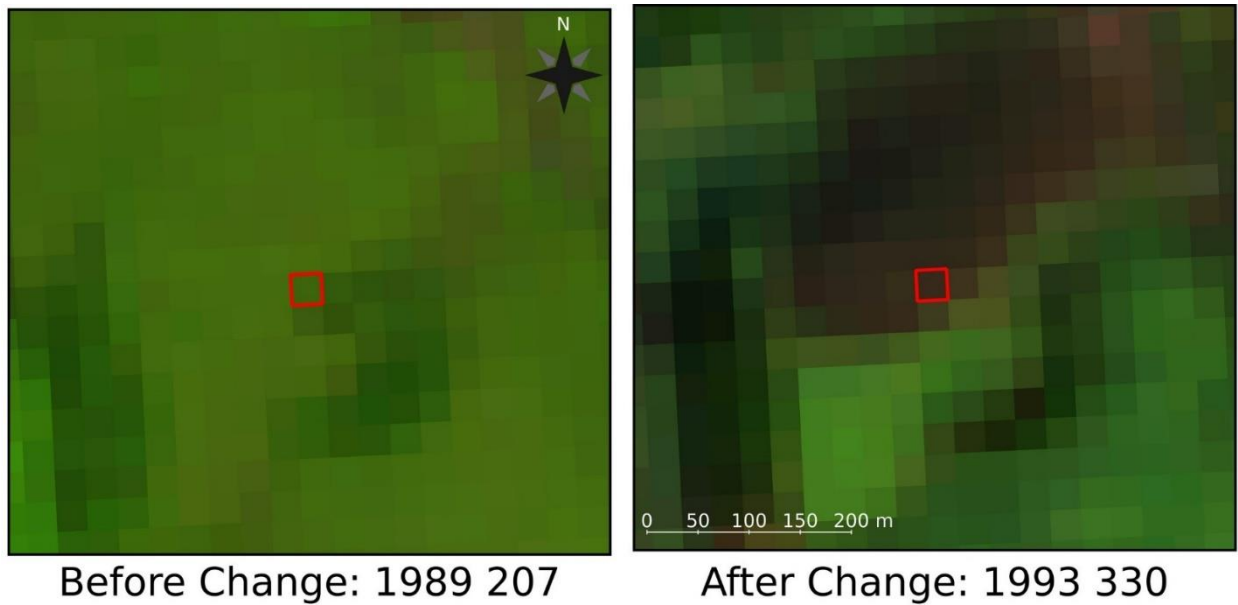
523 Buffer strata are not the only means to contain omission errors. We hypothesize that
524 further methods to reduce the effects of omission errors (or errors in general) will be based on
525 the output of the algorithms used to construct the stratification. Providing general guidelines is
526 therefore more complicated, but it is likely that metrics can be extracted that indicate the lack of
527 fit between model and observations for most automated mapping approaches. The larger the
528 residuals, the greater the likelihood of errors. For monitoring algorithms based on comparing
529 predictions to time series of Earth observations (e.g. Verbesselt, Hyndman, Newnham, &
530 Culvenor, 2010; Zhu, Woodcock, & Olofsson, 2012), such metrics are readily available. For
531 example, consider the situation in Figure 6, which shows a deciduous forest pixel in the state of
532 Massachusetts in the USA. A deforestation event as a result of urbanization occurred in the pixel
533 as evidenced by the increase in short wave reflectance in 1991 (Figure 6A and B). Figure 6A
534 shows a time series of Landsat observations of shortwave infrared surface reflectance; a
535 prediction model (red irregular line) is fit by the YATSM algorithm (Holden, 2015) to the initial
536 observations in the time series and updated and compared to subsequent observations (black
537 dots) to detect change on the land surface. If a change is detected, the prediction breaks and a
538 new prediction is initiated when sufficient observations are available after the change event. The
539 result is one or more time series segments at each pixel. The segments are classified together
540 with training data to characterize the timing and the to/from land covers. An omission error
541 occurs in the pixel in question because the prediction model in Figure 6A fails to detect the
542 deforestation event in 1991, resulting in a single segment that is incorrectly classified as forest.

543 Correct monitoring of the land surface should have resulted in Figure 6B with the red segment
544 classified as forest and blue as forest-to-urban. By analyzing the residuals of the observations
545 and predictions, information about the likelihood of omission errors can be obtained. An
546 interesting issue that needs discussing is when to use the type of information generated by
547 analyzing residuals in a time series-based approach to change monitoring. Instead of using the
548 information to stratify the study area, a map maker could re-process the pixels identified as likely
549 omission errors to improve the quality of the map. Using the information at different stages in
550 the workflow will be or more less efficient and result in more or less precise estimates – more
551 research is needed to provide guidance for such decisions.

552 Finally, in addition to the approaches illustrated in this section we want to reemphasize
553 the importance of a post-interpretation review of the sample data to eliminate clerical errors and
554 misinterpretations. Creating stratifications that are more efficient and performing residual
555 analyses might all be in vain if the sample data are erroneous.

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Figure 6. A deforestation event mapped by the YATSM algorithm. Figure 5A shows a time series of Landsat observations of shortwave infrared surface reflectance (black dots) and the YATSM prediction model (red squiggly line) failing to detect the event, as opposed to the model in Figure 5C.

564 **5. Conclusions**

565 Omission errors – especially sample units observed as land change that occur in larger strata
566 corresponding to stable land cover classes – have been shown to have a profound adverse effect
567 on area estimates. In the REDD+ context, the effect has been found to be especially problematic
568 because the areas of REDD+ activities linked to results-based payments, typically deforestation,
569 tend to be very small relative to the large forest stratum, and discerning a reduction in
570 deforestation by comparing area estimates over time is difficult. The issue of omission errors is
571 not confined to REDD+ but applies to any remote sensing-based mapping application that aims
572 at estimating rare phenomena on the land surface. In this article, we augmented the
573 recommendation in Olofsson et al. (2014) of constructing strata that correspond directly to map
574 classes by recommending a split of larger strata (typically the forest stratum) into a smaller
575 substratum that is likely to contain the omissions of the activities of interest and a larger
576 substratum that is unlikely to contain omission errors. While not always sufficient to resolve the
577 issue, constructing a stratum corresponding to a buffer around activities prior to sampling is a
578 simple but potentially effective way to contain omission errors. The optimal size of the buffer
579 will vary with the weights of the activity data and forest strata and sample size but a buffer of at
580 least three pixels is likely to be optimal. Post-stratification in this context is likely to be less
581 efficient but it will not result in a decrease of the precision of estimates. Further approaches that
582 need more exploration are based on the analysis of residuals of models and observations, which
583 are likely to contain valuable information about the likelihood of omitted activities. We call upon
584 the research community to employ, explore and document these and other approaches to create
585 more efficient stratifications in sample-based estimation of land surface activities such as
586 deforestation, forest degradation, and forest expansion.

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