

# 1 **FlowRegEnvCost: An R package for assessing the** 2 **environmental cost of river flow regulation**

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7 **Conflict of interest - None**

## 8 **Abstract**

9 FlowRegEnvCost is a contributed R package for assessing the environmental costs of river  
10 flow regulation. The analytical methods of FlowRegEnvCost include three major steps: (i)  
11 assessing the admissible range of regulated flow variability based on flow data during the pre-  
12 dam period, (ii) estimating the daily environmental impact of regulated flows according to the  
13 resulting hydrological change in terms of the intensity, duration, and frequency of the impact,  
14 and (iii) calculating the environmental costs of flow regulation subject to spatiotemporal  
15 characteristics. The approach is based on the "polluter pays" principle; that is, the amount to  
16 be paid should be proportional to the resulting environmental impact. This paper applies  
17 FlowRegEnvCost to the Esla River, in Spain. FlowRegEnvCost enlarges the current  
18 recognition of water environmental costs and represents a simple and practical management  
19 tool for achieving the objectives of the Water Framework Directive.

20 **Keywords:** FlowRegEnvCost; R; library; Flow regulation; Dams; Water Framework Directive

21

## 22 **Highlights**

- 23 • FlowRegEnvCost is an R package for assessing the environmental costs in rivers
- 24 • A methodology to assess the daily environmental costs of flow regulation is  
25 developed
- 26 • The polluter-pays principle is applied proportionally to hydrological alterations
- 27 • The flexibility and simplicity of the approach make it a practical management tool
- 28 • The Water Framework Directive encourages the full cost recovery of water services

## 29      **1. Introduction**

30      Making water available for irrigation, hydroelectric production, and urban or industrial  
31      supplies frequently requires flow regulation by dams and reservoirs, which alters natural  
32      patterns of flow regimes and severely affects river ecosystems. Flow regulation by dams has  
33      been considered to be one of the most frequent sources of environmental impacts on rivers  
34      (Nilsson et al. 2005). Despite wide recognition of the impact of flow regulation, its  
35      environmental costs are not quantified. Consequently, full cost recovery is not achieved,  
36      partially because of the complexity of measuring and valuing the dynamics of environmental  
37      impacts (WATECO 2003; Bithas 2008; Babulo et al. 2011).

38      This paper presents FlowRegEnvCost, an R package, to assess the specific environmental costs  
39      of flow regulation based on the intensity of the hydrological alteration of the natural flow  
40      regime. FlowRegEnvCost uses a dynamic water pricing approach, which is determined by the  
41      hydrologic alteration the river suffers at every time step (changes in river flow due to flow  
42      regulation).

## 43      **2. Structure and functions in FlowRegEnvCost**

44      The methodological approach is based on the “polluter pays” principle, following the  
45      recommendations by the Water Framework Directive (WFD). FlowRegEnvCost includes  
46      various functions that allow for estimating the environmental costs of flow regulation,  
47      according to the human-induced environmental impact of the inferred hydrological alteration  
48      (changes in magnitude, timing, and duration of flows). These functions can be divided into  
49      three categories: (i) loading river flow data, (ii) generating tabular results, and (iii) generating  
50      graphical results.

### 51      *2.1. River flow data*

52      Flow data need to be loaded onto R to run any function in FlowRegEnvCost. The loaded data  
53      should be an “R data frame” in which the first column is the date (*column name: Date*) and the  
54      second column is the mean daily flow measured in the gauging station (*column name: Flow*).  
55      The loaded data should be called “flowdata”. The date format needs to be date, month, year  
56      (DMY) with a stroke (slash) “/” separating the date components (dd/mm/yyyy). The  
57      FlowRegEnvCost package provides river flow data from the Esla River (Spain) as an example.

### 58      *2.2. Functions for generating tabular results*

59      The procedure for calculating the environmental costs of flow regulation is separated into three  
60      functions: (i) estimating the reference admissible range of variability, based on the natural flow  
61      regime in the river reach (*adm\_range*); (ii) quantifying the environmental impact due to  
62      differences between current circulating flows and their admissible range of variability  
63      (*impact\_reg*); and (iii) calculating environmental costs of these differences considering site  
64      attributes (e.g., vulnerability or conservation status of the river reach) and seasonal  
65      characteristics (e.g., drought periods) (*daily\_cost*).

66      *2.2.1. adm\_range*: Calculates the admissible range of flow variability

67 Calculating the admissible range of flow variability is the first step towards estimating the  
68 environmental cost of flow regulation. In FlowEnvRegCost, the admissible range is defined on  
69 the basis of the river flow under natural conditions. This approach is based on the assumption  
70 that flow variability is an intrinsic attribute of the natural flow regime that should be preserved  
71 (Poff et al. 1997).

72 The natural flow variability of the river is calculated using data from the non-regulated period  
73 (pre-dam period). Based on the range of daily flows within the non-regulated period, an annual  
74 hydrograph can be characterized. In this way, a reference of admissible daily flows can be  
75 devised, including daily flow values between the 10<sup>th</sup> and 90<sup>th</sup> percentiles (see Figure 1). The  
76 selection of a percentile value is necessary to quantify hydrologic alteration. Otherwise, the  
77 admissible range would be too broad, and some daily environmental impacts would not be  
78 measured. For example, if under natural conditions the river reach dries up once every fifty  
79 years, it would be assumed that on that specific day of the year, water regulators could dry up  
80 the river every year without producing any significant environmental impact. Nevertheless, the  
81 selected percentiles may be considered flexible and open to change.

82 The reference range of flow variability is used to estimate the environmental impact of flow  
83 regulation. Thus, when the variation of the daily flows is within this range, the regulated flow  
84 may be considered “admissible”. On the other hand, when the variation is outside the  
85 admissible range, the regulated flow may cause an environmental impact. An exception to this  
86 rule should be low-frequency peak values associated with natural and extraordinary floods or  
87 droughts with long return periods. Although these flow disturbances can exceed the reference  
88 range, we argue that they should not be considered as likely to cause an environmental impact  
89 because they occur under natural conditions and preserve the natural disturbance pattern of the  
90 flow regime, with multiple environmental benefits (Bunn and Arthington 2002).

91 2.2.2. *impact\_reg*: Calculates the daily environmental impact of flow regulation (high- and  
92 low-flow impact)

93 FlowEnvRegCost calculates the environmental impact as the divergence between the currently  
94 circulating flow and the reference area of admissible flow variability. The estimated  
95 environmental impact could thereby be caused by discharges lower than the lower limit of the  
96 admissible area (low-flow impact) or by discharges higher than the upper limit (high-flow  
97 impact) (see Figure 2).

98 Equations 1 and 2 calculate low-flow and high-flow impacts ( $LFI_{i,t}$  and  $HFI_{i,t}$  respectively) of  
99 the river reach  $i$  in a time step  $t$ . In both cases, impacts are estimated as the distance from the  
100 low (10<sup>th</sup> percentile) and high (90<sup>th</sup> percentile) limits of the admissible area of discharges. To  
101 normalize the estimated HFI and LFI, relative change values are used. Thus, the absolute  
102 difference between current flow ( $CF$ ) and reference flow is divided by the maximum flow  
103 value. In the case of  $LFI$ , the maximum flow value corresponds to the low reference flow;  
104 whereas in the case of  $HFI$  the maximum is the current flow.

$$105 \quad \dot{z}/I_{i,\sim} = \frac{\dot{z}R_{/i,\sim} - C_{/i,\sim}}{\dot{z}R_{/i,\sim}} \quad (1)$$

106 
$$\hat{f} / I_{i,\sim} = \frac{C_{/i,\sim} - \hat{f} R_{/i,\sim}}{C_{/i,\sim}} \quad (2)$$

107 where *LRF* indicates the lower limit of the reference area of admissible flows, and *HRF* the  
 108 corresponding upper limit.

109 In the assessment of hydrologic alteration, not only changes in magnitude and timing of flows  
 110 are considered but also their duration. FlowEnvRegCost calculates the moving averages of  
 111 daily discharges for three, seven, and thirty consecutive days. Low-flow and high-flow impacts  
 112 are calculated as the average of the previously estimated low-flow and high-flow impacts for  
 113 one, three, seven, and thirty days.

114 *2.2.3. daily\_cost*: Calculates the daily environmental costs of flow regulation

115 Following the “polluter pays” principle (i.e., regulator pays principle), environmental costs are  
 116 calculated in FlowEnvRegCost as a function of their corresponding environmental impact.  
 117 Thus, the price that water users should pay for the recovery of environmental costs of flow  
 118 regulation should be proportional to the resulting impact. The environmental costs are  
 119 calculated in Equation 3:

120 
$$\hat{f} \Leftrightarrow C_{i,\sim} = \hat{f} / I_{i,\sim-1} \mu_{i,\sim-1} \quad (3)$$

121 where *HEC<sub>i,t</sub>* represents the environmental cost caused by high flows that water users should  
 122 pay per unit of water (e.g., € m<sup>-3</sup>) for using regulated water available at a time step *t*, at a river  
 123 reach *i*. The environmental cost in time step *t* (i.e., a day) is calculated as the product of the  
 124 high-flow impact (*HFI*) in the previous time step (i.e., *t-1* or the day before) and the coefficient  
 125  $\mu$  which is measured in euros per cubic metre of released water. The same approach is used to  
 126 calculate the environmental cost caused by low flows (*LEC<sub>i,t</sub>*).

127 The coefficient  $\mu$  transforms the environmental impact (i.e., flow deviations) into  
 128 environmental costs (e.g., € m<sup>-3</sup>). This coefficient can take different values for different rivers  
 129 or reaches as well as for different years or seasons. Moreover, the relationship between  
 130 environmental costs and impacts can be considered to be directly proportional or exponential,  
 131 i.e., the costs increase exponentially as the environmental impact increases. Equation 4 shows  
 132 how  $\mu$  is estimated in FlowRegEnvCost:

133 
$$\mu_{i,\sim} = A_{i,\sim} \exp^{b_{i,t} EI_{i,t}} \quad (4)$$

135 where *a* (e.g., € m<sup>-3</sup>) is a coefficient that can vary according to natural water availability in the  
 136 specific year and other socio-economic parameters such as the actual price that water users  
 137 currently pay; and *b* is a unit-less coefficient that determines the exponential relationship  
 138 between environmental costs and impacts. The coefficient *b* represents the relative  
 139 vulnerability or conservation level of the river reach and takes the value 0 at the minimum  
 140 value of vulnerability or conservation interest. Different *b* values can be used according to the  
 141 desired environmental status of the river reach and season of the year. For example, high values  
 142 should be used during the spawning season of endangered migrating species such as salmon or  
 143 sturgeon.

144 *2.2.4. summary\_flow*: Provides a summary of flow data during the pre-impact period

145 *summary\_flow* calculates the mean and 0, 10, 25, 50, 75, 90, and 100 percentiles of all days of  
146 the previous years of the human-induced impact.

### 147 2.3. Functions for generating graphical results

148 FlowEnvRegCost has four functions to show graphical results of the admissible range of flow  
149 variability (*adm\_range\_plot*), high- and low-flow environmental impacts of flow regulation  
150 (*impact\_reg\_plot* and *impact\_reg\_multi\_plot*), and daily environmental costs  
151 (*daily\_cost\_plot*):

152 2.3.1. *adm\_range\_plot*: Plots the admissible range of flow variability (see Figure 1)

153 2.3.2. *impact\_reg\_plot* and *impact\_reg\_multi\_plot*: Plot the daily environmental impact of  
154 flow regulation (high-flow and low-flow impact) for single and multiple years (see Figure  
155 2)

156 2.3.3. *daily\_cost\_plot*: Plots the daily environmental costs of flow regulation (see Figure 3)

## 157 3. A case study of the Esla River

158 A case study of the Esla River, tributary of the Duero River, northern Spain, was used to show  
159 the applicability of FlowRegEnvCost. Data have been available since 1964 on the Esla River  
160 at the Riaño Dam. The dam has operated since 1988. FlowRegEnvCost provides the flow data  
161 for this example.

162 Figure 1 shows the estimated admissible range of flow variability during the pre-dam period.  
163 The smooth red line, corresponding to the 10<sup>th</sup> percentile of daily flows, broadly covers the  
164 fluctuation of minimum flows, whereas the line corresponding to the 90<sup>th</sup> percentile eliminates  
165 from the admissible range a much wider range of natural fluctuations in maximum flows.  
166 Nevertheless, taken together these lines represent the complete natural flow variability of the  
167 river reach, reflecting the magnitude, timing, and variability of the average natural daily flows.

168 < FIGURE 1 >

169 The environmental impact of regulated flow (lower or higher than the admissible range) is  
170 presented in Figure 2. In the Esla River, flow regulation is intended mainly for irrigation, and  
171 consequently, the environmental impacts are seasonal and concentrated in the winter due to  
172 lower flows (a water storage period) and in the summer due to higher flows (an irrigation  
173 period). The figure shows a great difference in the environmental impact between two  
174 consecutive years in the pre-impact period (1966 and 1967) and in the post-impact period (2009  
175 and 2010).

176 It is worth highlighting that in the case of extraordinary high flows associated with rainfall,  
177 despite being well above the upper limit of the admissible range, the events resulted in small  
178 high-flow environmental impacts. This can be explained by the relatively short duration of the  
179 peak flow. In contrast, deviations responding to regulation patterns lasted for much longer  
180 periods, resulting in much higher low-flow impacts between November and April and in high-  
181 flow impacts from June to September.

182 < FIGURE 2 >

183 Figure 3 shows the estimated environmental costs of flow regulation in 2010. In this example,  
184 the coefficient  $a$  in low-flow impacts ( $a = 0.05$ ) was higher than in high-flow impacts ( $a =$   
185  $0.01$ ). From mid-November to May, the environmental costs are caused mainly by low-flow  
186 impacts. In contrast, from June to September, the environmental costs are produced by high-  
187 flow impacts.

188 < FIGURE 3 >

## 189 **4. Conclusions**

190 FlowRegEnvCost represents an innovative attempt to evaluate the environmental costs of flow  
191 regulation by dams and reservoirs, that to date have not been included in proposed cost recovery  
192 methodologies. The method is based on the “polluter pays” principle and presents several  
193 advantages compared to approaches that are based on stated or revealed preference methods  
194 and production functions. It can be used as a dynamic indicator of the hydrological alteration,  
195 allowing for a clear visualization of the potential impacts and costs of the flow regulation. The  
196 results on the Esla River represent numerous rivers in the Mediterranean region.

197 Although FlowRegEnvCost could serve for a wide range of flow regulation scenarios, there  
198 are various potential ways to improve the methodology. For instance, as long as a hydrograph  
199 is positioned within the two margins of the admissible range of regulated flow variability, the  
200 impact will remain unquantified. However, a natural, short-term flow variability should be  
201 maintained in order to sustain relevant hydromorphic and ecological processes in stream  
202 ecosystems. On the opposite end of these impacts, extreme flow variations will have no  
203 environmental impact as long as local peaks remain within the admissible range of variations.  
204 Inter-day flow variations due to differential hydropower demands during the week are an  
205 example of such impacted schemes. All in all, the scope for implementing our approach is  
206 wide. Additionally, the method can be adapted to other uses of water resources that induce  
207 different impacts, such as chemical or thermal impacts, as long as the natural variability of such  
208 uses can be measured.

209 The river discharge input data can be downloaded from numerous sources, e.g., the National  
210 Water Information System of the U.S. Geological Survey, the National River Flow Archive in  
211 the United Kingdom, or the website of each River Basin District in Spain. Further  
212 improvements will be proposed to link FlowRegEnvCost to interoperable services “on the fly”  
213 so that end-users will not necessarily need to provide river discharge data except to select a  
214 data provider. It is also possible to develop a graphical user interface (GUI) using OpenCPU  
215 (Ooms 2014), which will in turn facilitate model usability for those unfamiliar with R.

216 FlowRegEnvCost aims to facilitate communication and discussion among water actors. It can  
217 help optimize the appropriate time of the year for water releases from the dam by minimizing  
218 the environmental cost and/or maximizing the profitability of water use. In the same way,  
219 FlowRegEnvCost could operate as a self-control mechanism for avoiding further degradation  
220 of flow regulation.

221 **References**

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239 **Code metadata**

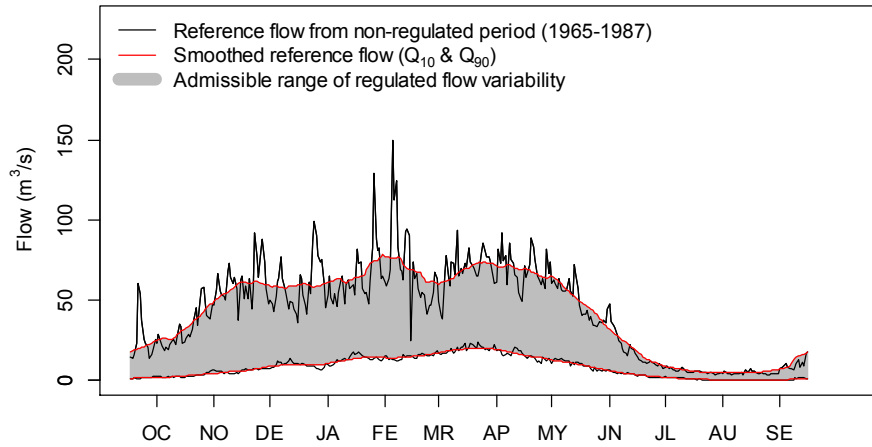
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Current code version	v 0.1
Permanent link to code/repository used for this code version	<a href="https://github.com/garciadejalon/FlowRegEnvCost">https://github.com/garciadejalon/FlowRegEnvCost</a>
Legal Code License	MIT
Code versioning system used	Git
Software code languages, tools, and services used	R
Compilation requirements, operating environments & dependencies	64-bit operating system & R environment version 3.2.3 and up (64-bit) & R packages: zoo
If available Link to developer documentation/manual	<a href="https://github.com/garciadejalon/FlowRegEnvCost/blob/master/man/FlowRegEnvCost.pdf">https://github.com/garciadejalon/FlowRegEnvCost/blob/master/man/FlowRegEnvCost.pdf</a>
Support email for questions	<a href="mailto:s.garciadejalon@gmail.com">s.garciadejalon@gmail.com</a>

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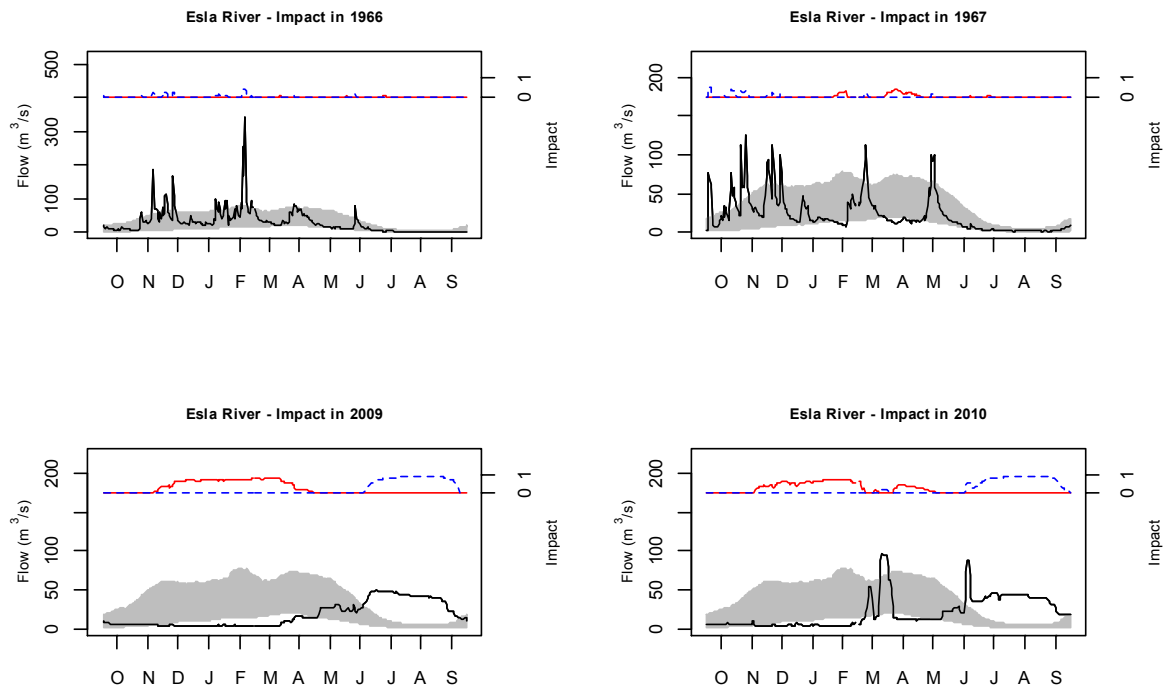
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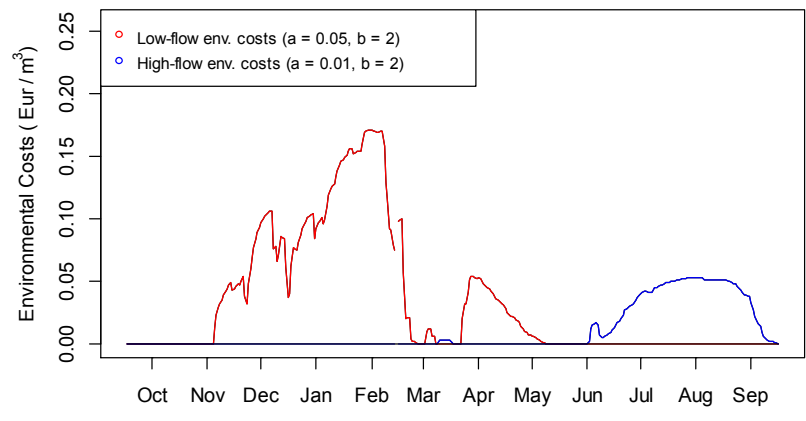
**Figure 1.** Admissible range of flow variability for the Esla River, based on non-regulated flow data (1964-1987). The grey area shows the admissible range of flow variability, the black line shows the 10<sup>th</sup> and 90<sup>th</sup> percentiles during the pre-dam period, and the red line shows the smoothed upper and lower limits calculated by a moving average with 30 day lags.



248

249 **Figure 2.** Estimation of low-flow and high-flow impacts of flow regulation in the Esla River in two consecutive  
 250 years during the non-regulated period (1966 and 1967) and in the regulated period (2009 and 2010). In each figure,  
 251 the lower graph shows the circulating flow (black line) over the estimated admissible range of flow variability  
 252 (grey area). The upper graph shows the estimated low-flow (red solid line) and high-flow (blue dashed line)  
 253 impacts, calculated as the deviation from the reference admissible range.

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**Figure 3.** Estimated daily environmental costs in the Esla river in 2010